Study L-4000 September 2, 1997

Memorandum 97-60

Health Care Decisions: Revised Staff Draft (Incorporating Uniform Health-Care Decisions Act into Probate Code)

At the June meeting, the Commission considered the first staff draft showing how the Uniform Health-Care Decisions Act and the California Natural Death Act (NDA) could be combined in a reorganized Division 4.5 (Powers of Attorney and Health Care Decisions) of the Probate Code. (See Memorandum 97-41 & attached draft.) The second staff draft, attached to this memorandum, experiments with a different approach: placing the health care decisionmaking rules in a separate division following the Power of Attorney Law (PAL).

At the September meeting, the staff need guidance as to the better approach and we would like the Commission to focus on structural and organizational issues presented in the memorandum. If time permits, there are many policy and drafting issues that can be considered in the attached draft.

Alternative Structures

As noted in the Memorandum 97-41, there is no ideal way to fit the Uniform Health-Care Decisions Act (UHCDA) into the Probate Code. The staff outlined a number of possible organizational schemes in that memorandum, all of which have their advantages and disadvantages. The first staff draft adopted the approach of integrating the new material from the uniform act and the remains of the NDA into the PAL. This approach reflected an emphasis on health care decisionmaking from the power of attorney perspective and attempted to preserve the application of the PAL general provisions to powers of attorney for health care. This approach puts additional strain on the attempt to make general provisions apply to both property powers and health care powers, since addition of the Uniform Health-Care Decisions Act to the PAL (which must then be renamed to broaden its scope) means that some general provisions apply to "advance directives" (health care powers of attorney and other written directives), some apply to all powers of attorney (and not advance directives other than powers of attorney), some apply to all health care decisions (and not

property powers of attorney). In short, the linear organization of the existing PAL is not very adaptable when new types of instruments are added.

As the staff worked on the draft and as the Commission considered parts of the draft at the June meeting, the organizational conundrums were becoming more apparent. Some will probably prefer the approach of the first draft and suggest ways of dealing with its inherent problems, but the staff concluded that it is worth testing a different approach. Instead of ordering the new draft along the lines of powers of attorney, the second draft focuses on health care decisionmaking and treats advance health care directives together with statutory surrogacy and other health care decisionmaking issues, along the general lines of the Uniform Health-Care Decisions Act, but with major additions from the existing durable power of attorney statute. It should also be noted that drafting a separate division makes it easier to implement an early Commission guideline — that rules from the UHCDA should be preferred unless an existing California rule is clearly superior.

Working Group Recommendations

After the June meeting, James Deeringer, liaison with the State Bar Estate Planning, Trust and Probate Law Section Executive Committee, suggested to the staff that further consideration be given to the organizational issues. A working group was organized and the staff met with them on August 23: Jim Deeringer, Leah Granof, and Faye Blix, of the State Bar, and Professor David English, the Commission's consultant and Reporter for the UHCDA. We spent about four hours discussing the structural and drafting issues in some detail.

The working group reached a general consensus on a number of issues that have provided the basis for this second staff draft statute:

- The health care decisions law should be in a separate division, next to or near the Power of Attorney Law. This reflects the view that health care decisionmaking is a better unifying concept and that powers of attorney for health care have more in common with other advance directives than they do with powers of attorney for property. It also recognizes that a different class of persons and entities are called upon to recognize property powers (e.g., banks, title companies, brokers) than are involved with health care powers (e.g., doctors, hospitals, nursing homes).
- The health care decisions division should be drafted to provide sufficient space for future development. — Crafting a statute as in the first staff draft is an intricate process that may work well enough in the short

run, but could become increasingly complex and difficult as amendments and additions are made in the future. Issues involved in conditioning general rules in the PAL that are apparent during a comprehensive revision project are not likely to be apparent to those drafting amendments at a later stage.

- Relevant rules from the PAL should be restated in appropriate terminology in the health care decision law. This requires detailed review of every arguably applicable general provision in the PAL. The working group started with the assumption that incorporation by cross-reference to specific sections in the PAL would be the best approach, but as we worked through the general provisions in the PAL, we came to the conclusion that the important rules could be identified and many, if not most, should be tailored to fit the health care context. A beneficial byproduct of this approach is that special qualifications and exceptions scattered throughout the "general" provisions of the PAL can be eliminated, thereby simplifying the law applicable to property powers as well.
- The health care law should be less technical than the PAL, and should aim to be "user friendly" for patients and medical professionals. For example, the detailed rules governing modification and revocation are not likely to be needed for health care advance directives. (On the other hand, we will find that some technical witnessing requirements will be more complicated in the health care area.)
- General agency law could be incorporated as a backup, but the PAL should not be incorporated by the health care statute. The benefit of crafting rules applicable to health care decisionmaking would be undermined if those using the law needed to study and apply the detailed rules of the PAL, essentially recreating the "Russian doll" approach. General agency law is rarely relevant and when it is, it tends to be commonsensical. In any event, in the rare case where a court is involved, it would probably adopt general agency and fiduciary principles as needed.

The working group was also concerned that, in the time available for preparation and consideration of the second staff draft, the new approach might be rejected before it had a chance to make its case. But in order to move this project forward, the staff felt it was necessary to present an admittedly rough draft at the September meeting. There are some gaps, inconsistencies, and overlaps in the drafting of the attached statute, but we believe it provides a fair basis for judging the benefits and detriments of the separate health care decisionmaking statute even in this rough form.

Current Coverage of PAL Provisions

The general rule under the Power of Attorney Law is that all sections apply to all powers covered by the act unless specifically provided to the contrary. This results in the theoretical application of rules to health care powers that may not make much sense or are irrelevant in practice. At the same time, important rules are applicable to health care powers by operation of the general statutes, but this may not always be apparent and can be a source of confusion for those who have not studied the PAL in detail.

In addition, there are a significant number of exceptions and additions to the general rules that complicate their easy application to health care powers. Comments to the PAL sections provide a fairly comprehensive lists of exceptions to the general rules, but they do not attempt to resolve conflicts or indicate the extent to which some special rule may apply in relation to a general rule. In sum, we count nine general PAL sections with specific exceptions or limitations relating to health care powers, and over 25 references in Comments.

The challenge posed in separating health care powers from the PAL and placing them in a version of the UHCDA is to preserve desired rules. As noted above, the working group concluded that PAL rules should be reiterated in the health care decisionmaking statute rather than relying on incorporation or some other mechanism. Other approaches are possible: For example, very general rules, such as Section 4051 applying general agency rules can apply to all powers and advance directives, and fairly general rules, such as Section 4052 concerning choice of law can apply to all powers of attorney, since it is carefully crafted and detailed along those lines — but whether it should apply to other advance directives is problematic. This issue can be raised for many of the sections in Parts 1 and 2 of the PAL. Some nominally general rules look to be general, but specifically or logically apply only to non-health care powers, such as Section 4128 (required warning, not applicable to health care powers), Section 4155 (termination of authority under nondurable power), Section 4233 (duty to keep property separate and identified), and Section 4238(a) (duty to return principal's property on termination of attorney-in-fact's authority).

The complications in the structure of existing law are illustrated by the following examples of exceptions to application of general rules. They may be *explicit*, and apply to aggregations of sections (e.g., Section 4260(b) (article)) or only to single sections (e.g., Section 4128(c)), or even to subdivisions within sections (e.g., Section 4203(b)). Exceptions may overlay or supplement general

rules, as in the special witnessing and execution rules, where the statute is explicit about the additional requirements (see Sections 4121-4122, 4700-4701). The overlay may be more subtle, as in the relation between the general rule on inconsistent powers of attorney in Section 4130 and the health care power rule in Section 4727(d). Finally, the statute may provide inconsistent or variant rules, leaving the issue open as to whether the "general" section is supplanted by the "special" rule in toto or only to the extent of the inconsistency. Compare, e.g., Section 4053 (general rule on recognition of foreign powers of attorney) with Section 4653 (health care power version of the rule).

The interlocking scope rules under the PAL are indicated in the following brief summary:

Part 1. General Provisions (Sections 4000-4054)

Section 4050 provides that the PAL (Division 4.5 of the Probate Code) "applies to" various types of powers of attorney, including DPAHCs under Part 4, Section 4600 et seq.

Section 4051 provides that the general agency rules in the Civil Code apply to "powers of attorney" unless the PAL provides a specific rule.

Part 2. Powers of Attorney Generally (Sections 4100-4310)

Section 4100 provides that this part applies to all powers under the division, subject to special rules applicable to DPAHCs. The general rules on creation and effect of powers of attorney are set out in Sections 4120-4130, modification and revocation are governed by Sections 4150-4155, qualifications and duties of attorneys-in-fact are in Sections 4200— these rules apply in general to all types of powers.

This is not apparent to everyone, including those who have studied the law. The Consent Manual of the California Health-Care Association states that the "statute does not say that the attorney-in-fact must be an adult..., and it is not clear that even an emancipated minor would have the capacity to serve" implying that there are no rules governing this issue in the PAL. However, Section 4200, applicable to all powers of attorney, provides that "only a person having the capacity to contract is qualified to act as an attorney-in-fact."

Several sections have special additional health care rules or exceptions (see Sections 4122(d) (witnesses), 4123(d) (permissible purposes), 4128(c)(2) (warning statement), 4152(a)(4) (exercise of authority after death of principal), 4203(b) (attorney-in-fact's authority to appoint successor), 4206(c) (relation to court-appointed fiduciary)).

As an exception to the general rule of this part, Section 4260 provides that Article 3 (Sections 4260-4266) of Chapter 4 concerning authority of attorneys-in-fact does not apply to DPAHCs.

Part 3. Uniform Statutory Form Power of Attorney (Sections 4400-4465)

This relates only to property matters, and is (thankfully) not directly implicated in our structural discussions, although I can imagine some structural revisions of the PAL general rules that would require technical revisions here.

Part 4. Durable Powers of Attorney for Health Care (Sections 4600-4806)

The structural problems within this part are involved in the main drafting initiative. Ideally, this part will be simpler because there will not be so many confusing rules concerning warnings and preprinted forms and the statutory form. However, the advance made on that front may be offset by the complications arising from addressing other advance directives and surrogacy rules. As you are all aware, it is this prospect that puts the great tension on the existing structure of the PAL.

Part 5. Judicial Proceedings Concerning Powers of Attorney (Sections 4900-4948)

This part applies to all powers of attorney, although it does not have a general scope statement like that in Parts 1 and 2. In addition, Section 4901 provides that the remedies are cumulative.

Special health care power rules are set out in Sections 4903(b)(3) (limitations in power on right to petition), 4940(h) (who may petition), 4941 (scope of general petition section), 4942 (special health care power petition rule), 4946 (temporary health care order).

Drafting health care decisionmaking rules as a separate statute should eliminate or minimize these exceptions and overlays in the PAL, thereby improving the organization and usability of both the PAL as it relates to property and financial matters and the law relating to health care powers.

Respectfully submitted,

Stan Ulrich Assistant Executive Secretary Accompanies Memorandum 97-60

STAFF DRAFT

HEALTH CARE DECISIONS

Staff Note. The following draft represents the second pass at implementing the Uniform Health-Care Decisions Act (1993), along with related provisions from existing California law, in the Probate Code — specifically, as a new Division 4.7 (Health Care Decisions). For an overview of the drafting approach, see Memorandum 97-60.

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STAFF DRAFT

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2 3 4 5 6 7 8 9	Staff Note. Setting out health care decisionmaking in a separate division will also require the repeal of the existing durable power of attorney for health care statutes (Prob. Code §§ 4600-4806), the amendment or repeal of sections in the other parts of the Power of Attorney Law, and revision of cross-references in other statutes. We would also recommend revision of Commission Comments in the PAL (enacted in 1994) to reflect the reorganization. Preliminary review indicates that nine PAL sections contain explicit exception and exclusions relating to health care powers that will need revision. To make room for the new division, Part 5 (commencing with Section 4900) of the PAL will need to be moved to Section 4500 et seq. These technical revisions are not included in this draft.
11	Part 4 of Division 4.5 (repealed). Durable powers of attorney for health care
12	SEC Part 4 (commencing with Section 4600) of Division 4.5 is repealed.
13	Comment. This part is superseded by Division 4.7 (commencing with Section 4600).
14	Division 4.7 (added). Health care decisions
15	SEC Division 4.7 (commencing with Section 4600) is added to the
16	Probate Code, to read:
17	DIVISION 4.7. HEALTH CARE DECISIONS
18	PART 1. DEFINITIONS AND GENERAL PROVISIONS
19	CHAPTER 1. SHORT TITLE AND DEFINITIONS
20	§ 4600. Short title
21	4600. This division may be cited as the Health Care Decisions Law.
22	Comment. Section 4600 is new and provides a convenient means of referring to this division.
23 24	The Health Care Decisions Law is essentially self-contained, but the general agency statutes are applicable as provided in Section 4655. See also Sections 20 et seq. (general definitions
25	applicable in Probate Code depending on context), 4755 (application of general procedural rules).
26	Staff Note. This title is suggested as a shorthand for referring to this entire division. As we
27 28	currently envision the scope of Division 4.7, it is broader than the Uniform Health-Care Decisions Act, although the uniform act is its major component. (Unfortunately, we have not devised a short
29	title that leads naturally to a pronounceable acronym.)
30	[§ 4601. Uniform Health Care Decisions Act]
31	[4601. [Sections ?] [Parts 1, 2, and 3?] may be cited as the [California]
32	Uniform Health Care Decisions Act.]
33	[Comment. Section 4601 has the same purpose as Section 16 of the Uniform Health-Care
34 35	Decisions Act (1993). In Comments to sections in this part and elsewhere, a reference to the "Uniform Health Care Decisions Act" means the California version. A reference to the "Uniform

Health-Care Decisions Act (1993)" or the "uniform act" (in context) means the official text of the uniform act approved by the National Conference of Commissioners on Uniform State Laws.

Some general provisions included in the Uniform Health-Care Decisions Act (1993) are generalized elsewhere in this code. See Sections 2(b) (construction of provisions drawn from uniform acts) (cf. UHCDA § 15), 11 (severability) (cf. UHCDA § 17).]

Staff Note. This section, like existing Section 4001 (Uniform Durable Power of Attorney Act), could characterize the relevant parts of this division as the UHCDA. This would serve as a ready reference to sections that are subject to the rule in Section 2(b) that sections drawn from uniform acts are to be construed to promote uniformity.

Providing two short titles here may be confusing, particularly since they are similar. The staff prefers the more general language and broader scope of draft Section 4600, if only one short title is used.

Using a short title to describe only the part of this division that is drawn from the uniform act creates other problems. We don't need to name the division as a whole; we could designate Parts 1-3 as the "California Uniform Health Care Decisions Act," as suggested in draft Section 4601 — and the section could be placed at the beginning of Part 2, if that is a more logical location. But there are a significant number of provisions in Parts 2 and 3 that are from existing California law and not from the uniform act, so describing them as the uniform act is misleading.

In addition, adopting the literal name of a uniform act has always created problems when we attempt to describe the source of California provisions drawn from the official text of the uniform act. If they both have the same name (which they generally do), language in Comments can become wordy and confusing. We are also aware that placing a "hereinafter" type of usage note in the first Comment works for those reviewing the law as a whole, but will be deficient in practice where someone is looking only at a particular group of sections relating to an issue.

§ 4603. Application of definitions

 4603. Unless the provision or context otherwise requires, the definitions in this chapter govern the construction of this division.

Comment. Section 4603 serves the same purpose as former Section 4600 and is comparable to Section 4010 (Power of Attorney Law).

Some definitions included in the Uniform Health-Care Decisions Act (1993) are generalized elsewhere in this code. See Sections 56 ("person" defined) (*cf.* uniform act Section 1(15)), 74 ("state" defined) (*cf.* uniform act Section 1(15)).

Staff Note. Consistent with the approach outlined in Memorandum 97-60, this division is intended to be self-contained to the same extent as the PAL. This approach leads to repetition of definitions that are in the PAL, or explicit cross-reference where appropriate, rather than reliance on any general incorporation of PAL definitions or placing this division under any of the general definitions of the PAL.

§ 4605. Advance health care directive; advance directive

4605. "Advance health care directive" or "advance directive" means an individual instruction or a power of attorney for health care.

Comment. Section 4605 is new. The first sentence is the same as Section 1(1) of the Uniform Health-Care Decisions Act (1993), except that the term "advance directive" is included for convenience and "health care" is not hyphenated. "Advance directive" is commonly used in practice as a shorthand. Statutory language also may use the shorter term. See, e.g., Section 4800. A declaration or directive under the repealed Natural Death Act (former Health & Safety Code § 7185 *et seq.*) is a type of advance directive.

See also Sections 4623 ("individual instruction" defined), 4627 ("power of attorney for health care" defined).

Background from Uniform Act. The term "advance health-care directive" appears in the federal Patient Self-Determination Act enacted as Sections 4206 and 4751 of the Omnibus Budget Reconciliation Act of 1990 and has gained widespread usage among health-care professionals.

[Adapted from Unif. Health-Care Decisions Act § 1(1) comment (1993).]

Staff Note. The State Bar Estate Planning, Trust and Probate Law Section Executive Committee has cautiously decided that "advance health care directive" should be used as a "generic" term, but the Executive Committee "felt that it would be confusing if we were to replace the names of the individual documents currently use[d] in California." See Memorandum 97-41, Exhibit p. 9.

We have also flagged this definition for consideration when transitional issues are addressed, since it will need to be clear that declarations or directives under the Natural Death Act are advance directives.

§ 4607. Agent

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- 4607. (a) "Agent" means a person designated in a power of attorney for health care to make a health care decision for the individual granting the power, regardless of whether the person is known as an agent or attorney-in-fact, or by some other term.
 - (b) "Agent" includes a successor or alternate agent.

Comment. Section 4607 is consistent with the definition of attorney-in-fact in the Power of Attorney Law. See Section 4014. The first part of subdivision (a) is the same as Section 1(2) of the Uniform Health-Care Decisions Act (1993), except that "person" is used instead of "individual." For qualifications of health care agents, see Sections _____.

See also Section 4627 ("power of attorney for health care" defined).

Background from Uniform Act. The definition of "agent" is not limited to a single individual. The Act permits the appointment of co-agents and alternate agents.

[Adapted from Unif. Health-Care Decisions Act § 1(2) comment (1993).]

27 **Staff Note.** This language is less formal and technical than the existing durable power of attorney for health care, which consistently uses "principal" when referring to a person who executes a power of attorney and avoids casual references to "power" since a power of attorney may grant any number of "powers." Of course, in context the uniform act language is clear enough, but the less formal approach does represent a departure from the PAL.

The Commission has decided to use "agent" in the health care power provisions. This is supported by the State Bar Estate Planning, Trust and Probate Law Section Executive Committee. See Memorandum 97-41, Exhibit p. 9.

§ 4609. Capacity

4609. "Capacity" means an individual's ability to understand the significant benefits, risks, and alternatives to proposed health care and to make and communicate a health care decision.

Comment. Section 4609 is a new provision and is the same as Section 1(3) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4615 ("health care" defined), 4617 ("health care decision" defined).

42 Staff Note. Capacity issues have been reserved for future consideration.

§ 4611. Conservator

4611. "Conservator" means a court-appointed conservator having authority to make a health care decision for a conservatee.

- Comment. Section 4611 is a new provision and serves the same purpose as Section 1(4) of the Uniform Health-Care Decisions Act (1993) (definition of "guardian").
- 3 See also Section 4617 ("health care decision" defined).
- 4 Staff Note. Is this needed? The Uniform Health-Care Decisions Act defines guardian to include conservator.

6 § 4613. Community care facility

- 4613. "Community care facility" means a "community care facility" as defined in Section 1502 of the Health and Safety Code.
- 9 **Comment.** Section 4613 continues former Section 4603 without substantive change.

10 **§ 4615. Health care**

- 11 4615. "Health care" means any care, treatment, service, or procedure to 12 maintain, diagnose, or otherwise affect an individual's physical or mental 13 condition.
- 14 **Comment.** Section 4615 continues the first part of former Section 4609 without substantive change and is the same as Section 1(5) of the Uniform Health-Care Decisions Act (1993).
- Background from Uniform Act. The definition of "health care" is to be given the broadest possible construction. It includes the types of care referred to in the definition of "health-care decision" [Prob. Code § 4617], and to care, including custodial care, provided at a "health-care institution" [Prob. Code § 4619]. It also includes non-medical remedial treatment.
- 20 [Adapted from Unif. Health-Care Decisions Act § 1(5) comment (1993).]

§ 4617. Health care decision

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- 4617. "Health care decision" means a decision made by an individual or the individual's agent, guardian, conservator, or surrogate, regarding the individual's health care, including the following:
 - (a) Selection and discharge of health care providers and institutions.
 - (b) Approval or disapproval of diagnostic tests, surgical procedures, programs of medication, and orders not to resuscitate.
- (c) Directions to provide, withhold, or withdraw artificial nutrition and hydration and all other forms of health care.
- Comment. Section 4617 supersedes former Section 4612 and is the same in substance as Section 1(6) of the Uniform Health-Care Decisions Act (1993).
- See also Sections 4607 ("agent" defined), 4611 ("conservator" defined), 4615 ("health care" defined), 4637 ("surrogate" defined).
- 34 Staff Note. This section differs from the existing definition:
- 4612. "Health care decision" means consent, refusal of consent, or withdrawal of consent to health care, or a decision to begin, continue, increase, limit, discontinue, or not to begin any health care.
- The Uniform Health-Care Decisions Act definition appears to be broad enough to cover all aspects of health care decisionmaking described in existing law. Consider, however, whether the
- 40 UHCDA language might be provocative in ways that existing law is not.

§ 4619. Health care institution

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- 4619. "Health care institution" means an institution, facility, or agency licensed, certified, or otherwise authorized or permitted by the law of this state to provide health care in the ordinary course of business.
- Comment. Section 4619 a new provision and is the same in substance as Section 1(7) of the Uniform Health-Care Decisions Act (1993).
 - See also Section 4615 ("health care" defined).
- Background from Uniform Act. The term "health-care institution" includes a hospital, nursing home, residential-care facility, home health agency, or hospice.
- [Adapted from Unif. Health-Care Decisions Act § 1(7) comment (1993).]

11 § 4621. Health care provider

- 4621. "Health care provider" means an individual who is licensed, certified, or otherwise authorized or permitted by the law of this state to provide health care in the ordinary course of business or practice of a profession.
- See also Section 4615 ("health care" defined).
 - **Comment.** Section 4621 continues former Section 4615 without substantive change and is the same in substance as Section 1(8) of the Uniform Health-Care Decisions Act (1993). This section also continues former Health and Safety Code Section 7186(c) (Natural Death Act) without substantive change.

§ 4623. Individual instruction

- 4623. "Individual instruction" means a individual's [written or oral] direction concerning a health care decision for herself or himself.
- Comment. Section 4623 is a new provision and is the same in substance as Section 1(9) of the Uniform Health-Care Decisions Act (1993).
- See also Section 4617 ("health care decision" defined).
 - **Background from Uniform Act.** The term "individual instruction" includes any type of written or oral direction concerning health-care treatment. The direction may range from a written document which is intended to be effective at a future time if certain specified conditions arise and for which a form is provided in Section 4 [Prob. Code §§ 4701], to the written consent required before surgery is performed, to oral directions concerning care recorded in the health-care record. The instruction may relate to a particular health-care decision or to health care in general.
 - [Adapted from Unif. Health-Care Decisions Act § 1(9) comment (1993).]
 - Staff Note. The staff is still not happy with this term. Delaware, Maine, and New Mexico use it (Maine and New Mexico having enacted the Uniform Health-Care Decisions Act), but other states use terms such as "health care instruction" (Connecticut, Maryland & Oregon), "instruction regarding health care" (Minnesota), and "medical treatment instruction" (Hawaii). For purposes of the present draft, we have used the official text term, but the Commission may want to consider whether a more expressive term should be used instead, such as "health care instruction."
 - This section also raises the issue of whether we should continue to use "natural person" as in existing power of attorney law, or switch to "individual." As discussed in Memorandum 97-4 (considered at the April meeting), the section has been expanded to include some of the language from the UHCDA comment (in brackets).

§ 4625. Physician

4625. "Physician" means a physician and surgeon licensed by the Medical Board of California or the Osteopathic Medical Board of California.

Comment. Section 4625 continues and generalizes former Health and Safety Code Section 7186(g) (Natural Death Act) and is the same in substance as Section 1(11) of the Uniform Health-Care Decisions Act (1993).

Staff Note. Uniform Health-Care Decisions Act Section 1(11) reads: "Physician' means an individual authorized to practice medicine [or osteopathy] under [appropriate statute]." As noted, the draft section is from the Natural Death Act.

Currently, the Probate Code does not define "physician." The DPAHC uses the term without defining it or uses the phrase "physician and surgeon" which is a term of art meaning a licensed medical doctor. The staff believes that the term "physician and surgeon" is awkward and impairs the readability of already complicated statutes. In some contexts, a literal reading can lead a person to think that two signatures or approvals are required: one from a physician and one from a surgeon. (See, e.g., Prob. Code § 4753(b) [now fixed in draft Section 4780]: "A 'request to forego resuscitative measures' shall be a written document, signed by the individual, or a legally recognized surrogate health care decisionmaker and a physician and surgeon, that directs....") Consistent and comprehensive use of the defined term "physician" as set out in draft Section 4625 should avoid these problems.

§ 4627. Power of attorney for health care

4627. "Power of attorney for health care" means the designation of an agent to make health care decisions for the individual granting the power [principal?].

Comment. Section 4627 supersedes former Section 4606 (defining "durable power of attorney for health care") and is the same as Section 1(12) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4507 ("agent" defined), 4617 ("health care decision" defined).

Staff Note. In the first staff draft, we used "durable power of attorney for health care" as in existing law to avoid having to make many amendments just for a taste change. We also felt that "DPAHC" is fairly well imbedded in California usage, even having acquired a special pronunciation, "Dee-Pack." The working group, however, felt that "durable" is surplus in the statute since it is envisioned that all health care powers will be durable by default. If this is the common understanding, unlike property powers, health care powers should not have to satisfy the technical drafting requirements for durability as set forth in Section 4124 (originally part of the Uniform Durable Power of Attorney Act):

- 4124. A durable power of attorney is a power of attorney by which a principal designates another person as attorney-in-fact in writing and the power of attorney contains any of the following statements:
 - (a) "This power of attorney shall not be affected by subsequent incapacity of the principal."
 - (b) "This power of attorney shall become effective upon the incapacity of the principal."
- (c) Similar words showing the intent of the principal that the authority conferred shall be exercisable notwithstanding the principal's subsequent incapacity.

Explicit durability requirements are important in property powers because many powers are not intended to be durable, but health care powers are almost exclusively intended to be active when the principal is not able to make health care decisions. This approach is also consistent with recent enactments in other states and with the Uniform Health-Care Decisions Act. Where the statutory form is used, durability is clear. Mandatory notice (warning) language, if the Commission continues this approach, can serve the same purpose.

§ 4629. Primary physician

4629. "Primary physician" means a physician designated by an individual or the individual's agent, guardian, or surrogate, to have primary responsibility for the individual's health care or, in the absence of a designation or if the designated physician is not reasonably available, a physician who undertakes the responsibility.

Comment. Section 4629 continues and generalizes former Health and Safety Code Section 7186(a) ("attending physician" defined) and is the same as Section 1(13) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4607 (agent" defined), 4615 ("health care" defined), 4625 ("physician" defined), 4631 ("reasonably available" defined), 4637 ("surrogate" defined).

Background from Uniform Act. The Act employs the term "primary physician" instead of "attending physician." The term "attending physician" could be understood to refer to any physician providing treatment to the individual, and not to the physician whom the individual, or agent, guardian, or surrogate, has designated or, in the absence of a designation, the physician who has undertaken primary responsibility for the individual's health care.

[Adapted from Unif. Health-Care Decisions Act § 1(13) comment (1993).]

[§ 4630. Principal]

[4030. "Principal" means a natural person who executes a power of attorney for health care.]

[Comment. Section 4030 is the same as Section 4027 in the Power of Attorney Law. See also Section 4627 "(power of attorney for health care" defined). See also Section 4627 ("power of attorney for health care" defined).]

Staff Note. The Uniform Health Care Decisions Act doesn't define "principal." From the power of attorney perspective, it seems unbalanced to have an agent without a principal. We are keeping this section in the draft as a reminder to consider this issue of terminology. It also flags the usage question of whether the statute should attempt to use "natural person" or "individual" consistently. The staff intends to research this usage in the Probate Code, although our fear is that neither term is predominant. In this draft, however, we find the term "individual" confusing in relation to the term "individual instruction."

§ 4631. Reasonably available

4631. "Reasonably available" means readily able to be contacted without undue effort and willing and able to act in a timely manner considering the urgency of the patient's health care needs.

Comment. Section 4631 is the same as Section 1(14) of the Uniform Health-Care Decisions Act (1993).

See also Section 4615 ("health care" defined).

Background from Uniform Act. The term "reasonably available" is used in the Act to accommodate the reality that individuals will sometimes not be timely available. The term is incorporated into the definition of "supervising health-care provider" [Prob. Code § 4637]. It appears in the optional statutory form (Section 4) [Prob. Code §§ ____] to indicate when an alternate agent may act. In Section 5 [Prob. Code §§ ____] it is used to determine when a surrogate will be authorized to make health-care decisions for an individual, and if so, which class of individuals has authority to act.

[Adapted from Unif. Health-Care Decisions Act § 1(14) comment (1993).]

1 § 4633. Residential care facility for the elderly

- 4633. "Residential care facility for the elderly" means a "residential care facility for the elderly" as defined in Section 1569.2 of the Health and Safety Code.
- 4 **Comment.** Section 4633 continues former Section 4618 without substantive change.

§ 4635. Supervising health care provider

- 4635. "Supervising health care provider" means the primary physician or, if there is no primary physician or the primary physician is not reasonably available, the health care provider who has undertaken primary responsibility for an individual's health care.
 - **Comment.** Section 4635 is a new provision and is the same as Section 1(16) of the Uniform Health-Care Decisions Act (1993).
- See also Sections 4607 ("agent" defined), 4615 ("health care" defined), 4629 ("primary physician" defined), 4631 ("reasonably available" defined).
 - **Background from Uniform Act.** The definition of "supervising health-care provider" accommodates the circumstance that frequently arises where care or supervision by a physician may not be readily available. The individual's primary physician is to assume the role, however, if reasonably available.
 - [Adapted from Unif. Health-Care Decisions Act § 1(16) comment (1993).]

19 **§ 4637. Surrogate**

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- 4637. "Surrogate" means a person, other than a patient's agent or conservator, authorized under this part to make a health care decision for the patient.
- Comment. Section 4637 is a new provision and is the same in substance as Section 1(17) of the Uniform Health-Care Decisions Act (1993), except that this section refers to "conservator" instead of "guardian."
- 25 See also Sections 4607 ("agent" defined), 4617 ("health care decision" defined).
 - **Background from Uniform Act.** The definition of "surrogate" refers to the individual having present authority under Section 5 [Prob. Code § _____ et seq.] to make a health-care decision for a patient. It does not include an individual who might have such authority under a given set of circumstances which have not occurred.
- [Adapted from Unif. Health-Care Decisions Act § 1(17) comment (1993).]
- Staff Note. We may want to refer to both guardians and conservators, but for now, we have been drafting based on the California usage.

CHAPTER 2. GENERAL PROVISIONS

§ 4650. Legislative findings

- 4650. The Legislature finds the following:
- (a) An adult person has the fundamental right to control the decisions relating to the rendering of his or her own medical care, including the decision to have lifesustaining treatment withheld or withdrawn [in instances of a terminal condition or permanent unconscious condition].
- (b) Modern medical technology has made possible the artificial prolongation of human life beyond natural limits. In the interest of protecting individual autonomy, such prolongation of the process of dying for a person [with a terminal condition

or permanent unconscious condition] for whom continued medical treatment does not improve the prognosis for recovery may violate patient dignity and cause unnecessary pain and suffering, while providing nothing medically necessary or beneficial to the person.

- (c) In recognition of the dignity and privacy that a person has a right to expect, the law recognizes that an adult has the right to [make a written declaration instructing] [instruct] his or her physician to withhold or withdraw life-sustaining treatment [in the event of a terminal condition or permanent unconscious condition], in the event that the person is unable to make those decisions for himself or herself.
 - [(d) This division is in the interest of the public health and welfare.]

Comment. Section 4650 preserves and continues the substance of the legislative findings set out in former Health and Safety Code Section 7185.5 (Natural Death Act). These findings, in an earlier form, have been relied upon by the courts. Conservatorship of Drabick, 200 Cal. App. 3d 185, 206, 245 Cal. Rptr. 840, 853 (1988); Bouvia v. Superior Court, 179 Cal. App. 3d 1127, 1137, 225 Cal. Rptr. 297, 302 (1986); Bartling v. Superior Court, 163 Cal. App. 3d 186, 194-95, 209 Cal. Rptr. 220, 224-25 (1984); Barber v. Superior Court, 147 Cal. App. 3d 1006, 1015-16, 195 Cal. Rptr. 484, 489-90 (1983). Parts of former Health and Safety Code Section 7185.5 that are more appropriately stated as substantive provisions are not continued here. See Sections ______ & 4900 (exercise free of judicial approval), _____.

Staff Note. The Commission normally avoids statements of intent in statutes, but since the NDA language has been important in several leading cases, this presents the unusual case where intent language should be carried forward. However, since the language comes from the NDA and dates from an earlier era, it is unnecessarily restrictive in its focus on terminal or permanent unconscious conditions. The statement could be revised for greater consistency with the cases cited above.

§ 4651. Other authority not affected

- 4651. (a) Subject to Sections [_____ (limits on agent's authority) and _____ (temporary health care order)], nothing in this division affects any right a person may have to make health care decisions on behalf of another if the agent and any successor agent are unavailable, unwilling, or unable to make health care decisions on behalf of the [principal].
 - (b) This division does not affect the law governing health care in an emergency.
- (c) This division does not affect the right of an individual to make health care decisions while having the capacity to do so.

Comment. Subdivisions (a) and (b) of Section 4651 continue the substance of former Section 4652. Subdivision (c) is the same in substance as Section 11(a) of the Uniform Health-Care Decisions Act (1993). This section makes clear that the enactment of this division has no effect on any right a person may have to consent for another or on emergency treatment. Thus, this division is cumulative to whatever other ways there may be to consent for another individual.

See also Sections 4605 ("advance health care directive" defined), 4615 ("health care" defined), 4617 ("health care decision" defined).

Background from Uniform Act. Section 11 reinforces the principle of patient autonomy by providing a rebuttable presumption that an individual has capacity for all decisions relating to health care referred to in the Act.

[Adapted from Unif. Health-Care Decisions Act § 11 comment (1993).]

- Staff Note. This section may need additional revision for consistency with rules adopted from
- the Uniform Health Care Decisions Act. (Existing Section 4652 was amended by 1995 Cal. Stat.
- 3 ch. 417, § 1.)

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4 § 4652. Unauthorized acts

- 4652. This division does not authorize consent to any of the following on behalf of the patient:
 - (a) Commitment to or placement in a mental health treatment facility.
- 8 (b) Convulsive treatment (as defined in Section 5325 of the Welfare and 9 Institutions Code).
- (c) Psychosurgery (as defined in Section 5325 of the Welfare and Institutions Code).
 - (d) Sterilization.
- (e) Abortion.
 - **Comment.** Section 4652 continues former Section 4722 without substantive change and revises language for consistency with the broader scope of this division.
 - **Original Comment.** Section [4722] continues former Civil Code Section 2435 without substantive change. The word "durable" has been omitted because the prohibition of this section applies to all powers of attorney. A power of attorney may not vary the limitations of this section. See also Section 4723 (unauthorized acts and omissions).
 - See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined).

Staff Note

- (1) Section 13(e) Uniform Health-Care Decisions Act permits admission to mental health care institutions if explicitly stated in the advance directive:
 - 13(e) This [Act] does not authorize an agent or surrogate to consent to the admission of an individual to a mental health care institution unless the individual's written advance health care directive expressly so provides.
- 28 Should we consider the limitations in existing Section 4722 for revision?
- 29 (2) This section will need to be moved from the power of attorney provisions to the general provisions since it covers advance directives and surrogate decisionmaking.

§ 4653. Impermissible acts and constructions

- 4653. (a) Nothing in this division shall be construed to condone, authorize, or approve mercy killing, assisted suicide, or euthanasia, or to permit any affirmative or deliberate act or omission to end life other than the withholding or withdrawal of health care pursuant to an advance health care directive or by a surrogate so as to permit the natural process of dying.
- (b) In making health care decisions under this division, an attempted suicide by the patient shall not be construed to indicate a desire of the patient that health care be restricted or inhibited.
- **Comment.** Section 4653 continues former Section 4723 without substantive change, and includes language added for consistency with Section 13(c) of the Uniform Health-Care Decisions Act (1993) and to conform to the broader scope of this division. This section also continues the substance of former Health and Safety Code Section 7191.5(g) (Natural Death Act).

- See also Sections 4605 ("advance health care directive" defined), 4615 ("health care" defined), 4617 ("health-care decision" defined), 4619 ("health care institution" defined), 4637 ("surrogate" defined),
- Staff Note. UHCDA Section 13(b) reads: "This [Act] does not authorize mercy killing, assisted suicide, euthanasia, or the provision, withholding, or withdrawal of health care, to the extent prohibited by other statutes of this State." The uniform act provision is essentially a recognition of other statutes, but in California law, existing Section 4723 is probably one of the main substantive provisions. Accordingly, the draft section makes some language changes without altering the purpose of the section.

10 § 4654. Patient's objections

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- 4654. Nothing in this division authorizes consent to health care, or consent to the withholding or withdrawal of health care necessary to keep the patient alive, if the patient objects to the health care or to the withholding or withdrawal of the health care. In this situation, the case is governed by the law that would apply if there were no advance health care directive or surrogate decisionmaker.
- 16 **Comment.** Section 4654 continues former Section 4724 without substantive change and is broadened for consistency with the scope of this division.
- See also Sections 4605 ("advance health care directive" defined), 4615 ("health care" defined), 4617 ("health-care decision" defined), 4637 ("surrogate" defined),

§ 4655. Relation to general agency law

- 4655. Where this division provides does not provide a rule, the general law of agency may be applied.
- Comment. Section 4655 is analogous to Section 4051 in the Power of Attorney Law. Under this section, reference may be made to general agency law where appropriate.

§ 4656. Use of copies

- 4656. A copy of a written advance health care directive, revocation of an advance health care directive, or designation or disqualification of a surrogate has the same effect as the original.
- **Comment.** Section 4656 provides a special rule permitting the use of copies under this division. It is the same as Section 12 of the Uniform Health-Care Decisions Act (1993). The rule under this section for powers of attorney for health care differs from the rule under the Power of Attorney Law. See Section 4307 (certified copy of power of attorney).
- See also Sections 4605 ("advance health care directive" defined), 4637 ("surrogate" defined).
- **Background from Uniform Act.** The need to rely on an advance health-care directive may arise at times when the original is inaccessible. For example, an individual may be receiving care from several health-care providers or may be receiving care at a location distant from that where the original is kept. To facilitate prompt and informed decision making, this section provides that a copy of a valid written advance health-care directive, revocation of an advance health-care directive, or designation or disqualification of a surrogate has the same effect as the original.
 - [Adapted from Unif. Health-Care Decisions Act § 12 comment (1993).]
- Staff Note. The State Bar Estate Planning, Trust and Probate Law Section Executive Committee suggests that "copies should be as good as originals with respect to *all* health care related documents unless the principal provides otherwise in the document or the supervising health care provider has actual notice of circumstances that would render a copy unreliable." See Memorandum 97-41, Exhibit p. 16.

A more formal rule applies to powers of attorney under the PAL:

4307. (a) A copy of a power of attorney certified under this section has the same force and effect as the original power of attorney.

- (b) A copy of a power of attorney may be certified by any of the following:
- (1) An attorney authorized to practice law in this state.
- (2) A notary public in this state.

- (3) An official of a state or of a political subdivision who is authorized to make certifications.
- (c) The certification shall state that the certifying person has examined the original power of attorney and the copy and that the copy is a true and correct copy of the original power of attorney.
- (d) Nothing in this section is intended to create an implication that a third person may be liable for acting on good faith reliance on a copy of a power of attorney that has not been certified under this section.

With the separation of health care decisionmaking from the PAL, Section 4307 will no longer apply to powers of attorney for health care. This will leave in doubt whether an official can certify health care powers, not to mention written advance directives other than powers of attorney, and notaries will not have any authority to certify copies under the health care division.

CHAPTER 3. TRANSITIONAL PROVISIONS

§ 4660. Application to existing powers of attorney and pending proceedings

Staff Note. Revision of this section is not complete. Further analysis may show that it is not needed —

4660. Except as otherwise provided by statute:

- (a) On and after January 1, 1999, this division applies to all powers of attorney regardless of whether they were executed before, on, or after January 1, 1999.
- (b) This division applies to all proceedings concerning powers of attorney commenced on or after January 1, 1999.
- (c) This division applies to all proceedings concerning powers of attorney commenced before January 1, 1999, unless the court determines that application of a particular provision of this division would substantially interfere with the effective conduct of the proceedings or the rights of the parties and other interested persons, in which case the particular provision of this division does not apply and prior law applies.
- (d) Nothing in this division affects the validity of a power of attorney executed before January 1, 1995, that was valid under prior law.

Original Comment (1994). Section [4054] is comparable to Section 15001 (application of Trust Law). Subdivision (a) provides the general rule that this division applies to all powers of attorney, regardless of when created.

Subdivision (b) is a specific application of the general rule in subdivision (a). See Section 4900 *et seq.* (judicial proceedings concerning powers of attorney). Subdivision (c) provides discretion to the court to resolve problems arising in proceedings commenced before the operative date.

For special transitional provisions, see Sections 4102 (durable power of attorney form), 4651 (form of durable power of attorney for health care); see also Section 4129(c) (springing powers).

See also Section 4022 ("power of attorney" defined).

- **Original Comment** (1995). Subdivision (d) is added to Section 4054 to make clear that enactment of the Power of Attorney Law is not intended to affect the validity of a pre-existing power of attorney. See Section 4050 (types of powers governed by Power of Attorney Law). Thus, for example, a durable power of attorney for property matters executed before January 1, 1995, that is neither notarized nor witnessed, is not made invalid by the new execution formalities
- 6 provided by Section 4121. Subdivision (d) is declaratory of, and not a change in, the law.

7 Staff Note. Transitional issues arising from revisions in this draft will have to be carefully considered once the draft takes shape.

§ 4661. Application of division to acts and transactions under power of attorney

Staff Note. Revision of this section is not complete. Further analysis may show that it is not needed in the health care decisionmaking context—

- 4661. (a) If an advance health care directive provides that the law of this state governs the advance directive or otherwise indicates the [principal's] intention that the law of this state governs the advance directive, this division governs the advance directive and applies to the agent's activities n this state or outside this state where any of the following conditions is satisfied:
- (1) The [principal] or agent was domiciled in this state when the [principal] executed the advance directive
 - (2) The authority conferred on the agent relates to activities in this state.
 - (3) The activities of the agent occurred or were intended to occur in this state.
 - (4) The [principal] executed the advance directive in this state.
- (5) There is otherwise a reasonable relationship between this state and the subject matter of the advance directive.
- (b) If subdivision (a) does not apply to the advance health care directive, this division governs the advance directive and applies to the agent's activities in this state where either of the following conditions is satisfied:
- (1) The [principal] was domiciled in this state when the [principal] executed the advance directive.
 - (2) The [principal] executed the advance directive in this state.
- (c) An advance health care directive described in this section remains subject to this division despite a change in domicile of the [principal] or the agent.

Original Comment. Section [4052] is drawn from the Missouri Durable Power of Attorney Law. See Mo. Ann. Stat. § 404.730(1) (Vernon 1990). In part, this section is comparable to a provision of the Uniform Transfers to Minors Act. See Section 3902 & Comment. The power of attorney may also specify choice of law. Nothing in this section limits the jurisdiction exercisable under Code of Civil Procedure Section 410.10.

The rules in this section are subject to the general rules concerning the scope of the Power of Attorney Law set forth in Section 4050. See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined), 4920-4923 (jurisdiction and venue).

§ 4662. Power of attorney for health care subject to former 7-year limit

- 4662. (a) This section applies only to a durable power of attorney for health care that satisfies one of the following requirements:
- (1) The power of attorney was executed after January 1, 1984, but before January 1, 1992.

(2) The power of attorney was executed on or after January 1, 1992, and contains a warning statement that refers to a seven-year limit on its duration.

 (b) Unless a shorter period is provided in the durable power of attorney for health care, a durable power of attorney for health care described in subdivision (a) expires seven years after the date of its execution unless at the end of the seven-year period the [principal] lacks the capacity to make health care decisions for himself or herself, in which case the durable power of attorney for health care continues in effect until the time when the [principal] regains the capacity to make health care decisions for himself or herself.

Original Comment. Section [4654] continues former Civil Code Section 2436.5 without change. This section restricts the former seven-year limit for a durable power of attorney for health care (1) to powers executed between January 1, 1984 and December 31, 1991, and (2) to powers containing a warning statement that refers to a seven-year limit on duration. For a durable power of attorney for health care executed on or after January 1, 1992, that does not contain a warning statement that refers to a seven-year limit on its duration, there is no statutory limit, but only the limit, if any, provided in the durable power itself.

Staff Note. This is one of several legacy transitional provisions that will need to be carefully reviewed when the draft statute is completed.

PART 2. UNIFOR M HEALTH CARE DECISIONS ACT

Staff Note. This part has not been given a short title, although the possibility is discussed in the staff note following optional Section 4601. For now, we are working on the assumption that the part heading is a sufficient indicator that this part is largely drawn from the uniform act without being overly technical in describing its metes and bounds (which are fully indicated in relevant Comments).

CHAPTER 1. ADVANCE HEALTH CARE DIRECTIVES

Article 1. General Provisions

§ 4670. Individual instruction

4670. An adult [or emancipated minor] may give an individual instruction for health care. The instruction may be oral or written. The instruction may be limited to take effect only if a specified condition arises.

Comment. Section 4670 is drawn from Section 2(a) of the Uniform Health-Care Decisions Act (1993). This section continues the substance of part of former Health and Safety Code Section 7186.5 (Natural Death Act).

See also Sections 4615 ("health care" defined), 4623 ("individual instruction" defined).

Background from Uniform Act. The individual instruction authorized in Section 2(a) may but need not be limited to take effect in specified circumstances, such as if the individual is dying. An individual instruction may be either written or oral.

[Adapted from Unif. Health-Care Decisions Act § 2(a) comment (1993).]

Staff Note. Should the statute refer specifically to emancipated minors or rely on the general statutes that govern the powers of emancipated minors. See generally Fam. Code §§ 6500 et seq. (minors), 7000 et seq. (Emancipation of Minors Law), 7050(e)(1) (consent to medical care), (e)(2) (delegation of power); Prob. Code §§ 4121, 4700. Note that the NDA is limited to persons 18 or older. Existing power of attorney law is drafted on the basis of a person "having the capacity to contract," thus picking up appropriate emancipated minors under general rules determining when they have the power to contract. See Sections 4022, 4120. We believe that using "adult" automatically picks up emancipated minors and would eliminate the statutory references in favor of a statement in the Comment, although the "user friendly" approach might suggest that an important principle like this should be in the statute where nonlawyers are more likely to find it.

§ 4671. Power of attorney for health care

4671. An adult or [emancipated minor] may execute a power of attorney for health care, as provided in Article 2 (commencing with Section 4680). A power of attorney may authorize the agent to make health care decisions and may also include individual instructions.

Comment. Section 4671 is drawn from the first and third sentences of Section 2(b) of the Uniform Health-Care Decisions Act (1993). This section supersedes Section 4120 (who may execute power of attorney) to the extent it applied to powers of attorney for health care.

See also Sections 4607 ("agent" defined), 4617 ("health care decision" defined), 4623 ("individual instruction" defined), 4627 ("power of attorney for health care" defined).

Background from Uniform Act. Section 2(b) authorizes a power of attorney for health care to include instructions regarding the principal's health care. This provision has been included in order to validate the practice of designating an agent and giving individual instructions in one document instead of two. The authority of an agent falls within the discretion of the principal as expressed in the instrument creating the power and may extend to any health-care decision the principal could have made while having capacity. [See Prob. Code § _____.]

Section 2(b) excludes the oral designation of an agent. Section 5(b) [Prob. Code § 4711] authorizes an individual to orally designate a surrogate by personally informing the supervising health-care provider. A power of attorney for health care, however, must be in writing and signed by the [principal], [although it need not be witnessed or acknowledged].

[Adapted from Unif. Health-Care Decisions Act § 2(b) comment (1993).]

Staff Note

- (1) This provision functions to incorporate the relevant parts of the Power of Attorney Law within the introductory advance directives provisions, following the logic of the Uniform Health Care Decisions Act. But the clarification that a power of attorney may include individual health care instructions is new and useful. The uniform act provision reads in full as follows:
 - 2(b) An adult or emancipated minor may execute a power of attorney for health care, which may authorize the agent to make any health care decision the principal could have made while having capacity. The power must be in writing and signed by the principal. The power remains in effect notwithstanding the principal's later incapacity and may include individual instructions. Unless related to the principal by blood, marriage, or adoption, an agent may not be an owner, operator, or employee of [a residential long-term health care institution] at which the principal is receiving care.
 - (2) See the Staff Note following Section 4670 concerning emancipated minors.

§ 4672. Presumption of capacity

4672. An individual is presumed to have capacity to make a health care decision, to give or revoke an advance health care directive, and to designate or disqualify a surrogate.

Comment. Section 4672 is the same in substance as Section 11(b) of the Uniform Health-Care Decisions Act (1993). The presumption of capacity with regard to revocation continues the substance of the first sentence of former Section 4727(c).

See also Sections 4605 ("advance health care directive" defined), 4609 ("capacity" defined), 4617 ("health care decision" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 11 reinforces the principle of patient autonomy by providing a rebuttable presumption that an individual has capacity for all decisions relating to health care referred to in the Act.

[Adapted from Unif. Health-Care Decisions Act § 11 comment (1993).]

§ 4673. Capacity determinations by primary physician

4673. Unless otherwise specified in a written advance health care directive, a determination that an individual lacks or has recovered capacity, or that another condition exists that affects an individual instruction or the authority of an agent, shall be made by the primary physician.

Comment. Section 4673 is drawn from Section 2(d) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4607 ("agent" defined), 4605 ("advance health care directive" defined), 4609 ("capacity" defined), 4623 ("individual instruction" defined), 4629 ("primary physician" defined).

Background from Uniform Act. Section 2(d) provides that unless otherwise specified in a written advance health-care directive, a determination that a principal has lost or recovered capacity to make health-care decisions must be made by the primary physician. For example, a principal might specify that the determination of capacity is to be made by the agent in consultation with the primary physician. Or a [principal], such as a member of the Christian Science faith who relies on a religious method of healing and who has no primary physician, might specify that capacity be determined by other means. In the event that multiple decision makers are specified and they cannot agree, it may be necessary to seek court instruction as authorized by Section 14 [Prob. Code § 4766].

Section 2(d) also provides that unless otherwise specified in a written advance health-care directive, the existence of other conditions which affect an individual instruction or the authority of an agent must be determined by the primary physician. For example, an individual might specify that an agent may withdraw or withhold treatment that keeps the individual alive only if the individual has an incurable and irreversible condition that will result in the individual's death within a relatively short time. In that event, unless otherwise specified in the advance health-care directive, the determination that the individual has that condition must be made by the primary physician.

[Adapted from Unif. Health-Care Decisions Act § 2(d) comment (1993).]

§ 4674. Nomination of conservator in written advance health care directive

- 4674. (a) A written advance health care directive may include the individual's nomination of a conservator or guardian of the person for consideration by the court if protective proceedings for the individual's person or estate are thereafter commenced.
- (b) If the protective proceedings are conservatorship proceedings in this state, the nomination has the effect provided in Section 1810 and the court shall give effect to the most recent writing executed in accordance with Section 1810, whether or not the writing is a written advance health care directive.

Comment. Section 4674 continues Section 4126 without substantive change, insofar as that section applied to powers of attorney for health care, and expands the scope of the rule to apply to other written advance health care directives. This section is the same in substance as Section 2(g) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4605 ("advance health care directive" defined), 4611 ("conservator" defined).

Staff Note. This section provides an example of how separation of health care decisionmaking from the PAL simplifies the statutory construction. In the first staff draft attached to Memorandum 97-41, the nomination of a conservator was covered for durable power of attorney for health care by the general rule covering all powers of attorney in Section 4126. This could not apply to written advance health care directives, however, because they are outside the scope of the PAL general provisions. Hence, a parallel section was included in the health care decisionmaking title applicable only to written advance directives that are *not* durable powers of attorney for health care.

§ 4675. Witnesses required in skilled nursing facility

4675. If an individual is a patient in a skilled nursing facility, as defined in subdivision (c) of Section 1250 of the Health and Safety Code, at the time the advance health care directive is executed, the following requirements shall be satisfied:

(a) The witnesses shall be adults.

- (b) Each witness shall witness either the signing of the advance health care directive by the patient or the patient's acknowledgment of the signature or the advance directive.
 - (c) None of the following persons may act as a witness:
- (1) The patient's health care provider or an employee of the patient's health care provider.
 - (2) The operator or an employee of a community care facility.
- (3) The operator or an employee of a residential care facility for the elderly.
 - (d) Each witness shall make the following declaration in substance:
 - "I declare under penalty of perjury under the laws of California that the individual who signed or acknowledged this document is personally known to me, or that the identity of the individual was proven to me by convincing evidence, that the individual signed or acknowledged this advance health care directive in my presence, that the individual appears to be of sound mind and under no duress, fraud, or undue influence, that I am not the person appointed as agent by this document, and that I am not the individual's health care provider, an employee of the individual's health care provider, the operator of a community care facility, an employee of an operator of a community care facility, the operator of a residential care facility for the elderly, nor an employee of an operator of a residential care facility for the elderly."
- (e) An advance health care directive is not effective unless a patient advocate or ombudsman as may be designated by the Department of Aging for this purpose pursuant to any other applicable provision of law signs the instrument as a witness, either as one of two witnesses or in addition to notarization pursuant to Section _____. The patient advocate or ombudsman shall declare that he or she is serving as a witness as required by this subdivision. It is the intent of this subdivision to recognize that some patients in skilled nursing facilities are insulated from a voluntary decisionmaking role, by virtue of the custodial nature of their care, so as to require special assurance that they are capable of willfully and voluntarily executing an advance directive.

Comment.

Original Comment. Section 4701 restates parts of former Civil Code Section 2432 without substantive change. Subdivision (a) (along with the incorporated rules of Section 4122) continues former Civil Code Section 2432(d) without substantive change. Subdivision (b) continues the first declaration in former Civil Code Section 2432(a)(3)(A) without substantive change. Subdivision (c) continues former Civil Code Section 2432(e) without substantive change. Subdivision (d) continues the second declaration in former Civil Code Section 2432(a)(3)(A) without substantive change. Subdivision (e) continues former Civil Code Section 2432(f) without substantive change. For additional witnessing requirements, see Section 4121.

Staff Note. This section preserves the special rules for witnesses in the nursing homes and applies them to all written advance directives, not just powers of attorney.

Similar witnessing rules apply under Health and Safety Code Sections 7186.5(a) (second & third sentences) and 7187 in the Natural Death Act:

 § 7186.5(a). ... The declaration shall be signed by the declarant, or another at the declarant's direction and in the declarant's presence, and witnessed by two individuals at least one of whom may not be a person who is entitled to any portion of the estate of the qualified patient upon his or her death under any will or codicil thereto of the qualified patient existing at the time of execution of the declaration or by operation of law. In addition, a health care provider, an employee of a health care provider, the operator of a community care facility, an employee of an operator of a community care facility, In addition, a health care provider, an employee of an health care provider, the operator of a community care facility, an employee of an operator of a community care facility, the operator of a residential care facility for the elderly, or an employee of an operator of a residential care facility for the elderly may not be a witness.

§ 7187. A declaration shall have no force or effect if the declarant is a patient in a skilled nursing facility as defined in subdivision (c) of Section 1250, or a long-term health care facility as defined in subdivision (a) of Section 1418, at the time the declaration is executed unless one of the two witnesses to the declaration is a patient advocate or ombudsman as may be designated by the State Department of Aging for this purpose pursuant to any other applicable provision of law.

§ 4676. Validity of written advance health care directive executed in another jurisdiction

- 4675. (a) A written advance health care directive or similar instrument executed in another state or jurisdiction in compliance with the laws of that state or jurisdiction or of this state, is valid and enforceable in this state to the same extent as a written advance health care directive validly executed in this state.
- (b) In the absence of knowledge to the contrary, a physician or other health care provider may presume that an advance health care directive or similar instrument, whether executed in another state or jurisdiction or in this state, is valid.

Comment. Subdivision (a) of Section 4675 continues former Section 4653 without substantive change, and extends its principles to apply to all written advance health care directives, which includes both durable powers of attorney for health care and written individual instructions. This section is consistent with Section 2(h) of the Uniform Health-Care Decisions Act (1993), as applied to instruments.

Subdivision (b) continues former Section 4752 without substantive change, and broadens the former rule for consistency with the scope of this division.

See also Section 4605 ("advance health care directive" defined"), 4621 ("health care provider" defined), 4625 ("physician" defined). For the rule applicable under the Power of Attorney Law, see Section 4053.

Background from Uniform Act. Section 2(h) validates advance health-care directives which conform to the Act, regardless of when or where executed or communicated. This includes an advance health-care directive which would be valid under the Act but which was made prior to the date of its enactment and failed to comply with the execution requirements then in effect. It also includes an advance health-care directive which was made in another jurisdiction but which does not comply with that jurisdiction's execution or other requirements.

[Adapted from Unif. Health-Care Decisions Act § 2(h) comment (1993).]

Staff Note. The uniform act provision is not limited to written advance directive:

2(h) An advance health care directive is valid for purposes of this [Act] if it complies with this [Act], regardless of when or where executed or communicated.

Should Section 4653 also validate oral instructions communicated under the law of another state? The purpose seems to be to recognize communication of an oral individual instruction even though it may have occurred outside California or where it is an interstate communication. The

- 1 UHCDA language would validate an instruction given by a patient on vacation in Florida to a
- doctor in Florida or the patient's doctor in California, without raising any technical issues of
- where the communication took place or what law might otherwise govern its effect.

Article 2. Powers of Attorney for Health Care

Staff Note. Many of the provisions in this article retain the language of existing law. We hope to be able to simplify these provisions as work on the draft continues.

§ 4680. Formalities for executing a power of attorney

- 4680. A power of attorney for health care is legally sufficient if all of the following requirements are satisfied:
 - (a) The power of attorney contains the date of its execution.
- (b) The power of attorney is signed either (1) by the [principal] or (2) in the [principal's] name by some other person in the [principal's] presence and at the [principal's] direction.
- (c) The power of attorney satisfies any applicable witnessing requirements of Section 4675.

Comment. Section 4680 restates former Section 4121 without substantive change.

See also Sections 4627 ("power of attorney for health care" defined), 4630 ("principal" defined).

Original Comment. Section [4121] provides the general execution formalities for a power of attorney under this division. A power of attorney that complies with this section is legally sufficient as a grant of authority to an attorney-in-fact. Special rules apply to a statutory form power of attorney. See Section 4402. Additional qualifications apply to witnesses for a durable power of attorney for health care. See Sections 4700, 4701, 4771.

The dating requirement in subdivision (a) generalizes the rule applicable to durable powers of attorney for health care under former Civil Code Section 2432(a)(2). This rule is also consistent with the statutory forms. See Sections 4401 (statutory form power of attorney), 4771 (statutory form durable power of attorney for health care).

In subdivision (b), the requirement that a power of attorney be signed by the principal or at the principal's direction continues a rule implicit in former law. See former Civ. Code §§ 2400, 2410(c). In addition, it generalizes the rule applicable to durable powers of attorney for health care under former Civil Code Section 2432.

The requirement that the power of attorney be either acknowledged or signed by two witnesses, in subdivision (c), generalizes part of the rule applicable to durable powers of attorney for health care under former Civil Code Section 2432(a)(3). Former general rules did not require either acknowledgment or witnessing. However, the statutory form power of attorney provided for acknowledgment. See former Civ. Code § 2475 (now Prob. Code § 4401). This rule still applies to the statutory form power of attorney; witnessing does not satisfy Section 4402. Subdivision (c) provides the general rule as to witnessing; specific qualifications for witnesses are provided in Section 4122.

Nothing in this section affects the requirements concerning recordable instruments. A power of attorney legally sufficient as a grant of authority under this division must satisfy the general rules concerning recordation in Civil Code Sections 1169-1231. To facilitate recordation of a power of attorney granting authority concerning real property, the power of attorney should be acknowledged before a notary, whether or not it is witnessed....

§ 4681. Limitations on who may be agent

- 4681. (a) Except as provided in subdivision (b), the following persons may not make health care decisions under a power of attorney:
- (1) The treating health care provider or an employee of the treating health care provider.
 - (2) An operator or employee of a community care facility.
 - (3) An operator or employee of a residential care facility for the elderly.
- (b) An employee of the treating health care provider or an employee of an operator of a community care facility or an employee of a residential care facility for the elderly may be designated as the agent to make health care decisions under a power of attorney for health care if both of the following requirements are met:
- (1) The employee is a relative of the [principal] by blood, marriage, or adoption, or the employee is employed by the same treating health care provider, community care facility, or residential care facility for the elderly that employs the [principal].
 - (2) The other requirements of this chapter are satisfied.
- (c) Except as provided in subdivision (b), if a health care provider becomes the [principal's] treating health care provider, the health care provider or an employee of the health care provider may not exercise authority to make health care decisions under a power of attorney.
- (d) A conservator may not be designated as the agent to make health care decisions under a power of attorney for health care executed by a person who is a conservatee under the Lanterman-Petris-Short Act (Part 1 (commencing with Section 5000) of Division 5 of the Welfare and Institutions Code), unless all of the following are satisfied:
 - (1) The power of attorney is otherwise valid.
 - (2) The conservatee is represented by legal counsel.
- (3) The lawyer representing the conservatee signs a certificate stating in substance:

"I am a lawyer authorized to practice law in the state where this power of attorney was executed, and the principal was my client at the time this power of attorney was executed. I have advised my client concerning his or her rights in connection with this power of attorney and the applicable law and the consequences of signing or not signing this power of attorney, and my client, after being so advised, has executed this power of attorney."

Comment. Section 4681 continues former Section 4702 without substantive change.

See also Sections 4613 ("community care facility" defined), 4611 ("conservator" defined), 4617 ("health care decision" defined), 4621 ("health care provider" defined), 4627 ("power of attorney for health care" defined), 4633 ("residential care facility for the elderly" defined).

Original Comment. Subdivision (a) of Section 4702 continues former Civil Code Section 2432(b)(1) without substantive change. Subdivision (a), along with Section 4701, which precludes health care providers in general and their employees and other specified persons from acting as witnesses to durable powers of attorney for health care, recognizes that Section 4750 provides protections from liability for a health care provider who relies in good faith on a

decision of the attorney-in-fact. Subdivision (a) does not preclude a person from appointing, for example, a friend who is a doctor as the attorney-in-fact under the person's durable power of attorney for health care, but if the doctor becomes the person's "treating health care provider," the doctor is precluded from acting as the attorney-in-fact under the durable power of attorney for health care.

Subdivision (b) continues former Civil Code Section 2432.5 without substantive change. Subdivision (b) provides a special exception to subdivisions (a) and (c). This will, for example, permit a nurse to serve as attorney-in-fact for the nurse's spouse when the spouse is being treated at the hospital where the nurse is employed.

Subdivision (c) continues former Civil Code Section 2432(b)(2) without substantive change.

Subdivision (d) continues former Civil Code Section 2432(c) without substantive change. This subdivision prescribes conditions that must be satisfied if a conservator is to be designated as the attorney-in-fact for a conservatee under the Lanterman-Petris-Short Act. This subdivision has no application where a person other than the conservator is to be designated as attorney-in-fact....

Staff Note. This section will need additional revision for consistency with the terminology of the UHCDA. For example, "treating" health care provider does not have a special meaning under the uniform act.

§ 4682. Agent's authority

4682. Unless otherwise specified in a power of attorney for health care, the authority of an agent becomes effective only on a determination that the [principal] lacks capacity, and ceases to be effective on a determination that the [principal] has recovered capacity.

Comment. Section 4682 is drawn from Section 2(c) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4607 ("agent" defined), 4609 ("capacity" defined), 4627 ("power of attorney for health care" defined), 4630 ("principal" defined).

Background from Uniform Act. Section 2(c) provides that the authority of the agent to make health-care decisions ordinarily does not become effective until the principal is determined to lack capacity and ceases to be effective should the principal recover capacity. A principal may provide, however, that the authority of the agent becomes effective immediately or upon the happening of some event other than the loss of capacity but may do so only by an express provision in the power of attorney. For example, a mother who does not want to make her own health-care decisions but prefers that her daughter make them for her may specify that the daughter as agent is to have authority to make health-care decisions immediately. The mother in that circumstance retains the right to later revoke the power of attorney as provided in Section 3 [Prob. Code §§ ______].

[Adapted from Unif. Health-Care Decisions Act § 2(c) comment (1993).]

§ 4683. Requirements for power of attorney for health care

- 4683. An agent under a power of attorney may not make health care decisions unless the power of attorney satisfies all of the following requirements:
- (a) The power of attorney specifically grants authority to the agent to make health care decisions.
 - (b) The power of attorney is executed as provided in this article.
- **Comment.** Section 4683 continues former Section 4700 without substantive change.
- See also Sections 4607 ("agent" defined), 4609 ("capacity" defined), 4617 ("health care decision" defined), 4627 ("power of attorney for health care" defined).

Original Comment. Section 4700 restates the first part of former Civil Code Section 2432(a) without substantive change. Subdivision (a) continues former Civil Code Section 2432(a)(1) without substantive change. The dating requirement of former Civil Code Section 2432(a)(2) is continued in Section 4121(a), which is applicable to all powers of attorney under this division, and which is incorporated in subdivision (b). The option of using a notary public or two witnesses under former Civil Code Section 2432(a)(3) is continued through the incorporation of the general execution requirements in Section 4121(c). As to special rules concerning qualifications of witnesses under a durable power of attorney for health care, see Section 4701. See also Section 4650 (exception to formalities requirement for powers of attorney executed before operative date).

Staff Note. This section appears to be largely redundant and could be eliminated or, if it contains some important principle, integrated into some other section.

§ 4684. Lapse of time

4684. Unless a power of attorney states a time of termination, the authority of the agent is exercisable notwithstanding any lapse of time since execution of the power of attorney.

Comment. Section 4684 continues Section 4127, insofar as it applied to powers of attorney for health care, without substantive change.

See also Sections 4607 ("agent" defined), 4627 ("power of attorney for health care" defined).

Original Comment. Section [4127] is the same in substance as the second sentence of the official text of Section 2 of the Uniform Durable Power of Attorney Act (1987), Uniform Probate Code Section 5-502 (1991). See Section 2(b) (construction of provisions drawn from uniform acts). See also Sections 4125 (effect of attorney-in-fact's acts under durable power of attorney during principal's incapacity), 4152 (termination of authority of attorney-in-fact).

§ 4685. Priority of provisions of power of attorney

- 4685. (a) Except as provided in subdivision (b), the [principal] may limit the application of any provision of this division by an express statement in the power of attorney or by providing an inconsistent rule in the power of attorney.
- (b) A power of attorney may not limit either the application of a statute specifically providing that it is not subject to limitation in the power of attorney or a statute concerning any of the following:
- (1) Statements required to be included in a power of attorney.
- 33 (2) Operative dates of statutory enactments or amendments.
 - (3) Execution formalities.
 - (4) Qualifications of witnesses.
 - (5) Qualifications of agents.
 - (6) Protection of third persons from liability.

Comment. Section 4685 continues Section 4101, insofar as it applied to powers of attorney for health care, without substantive change.

See also Sections 4607 ("agent" defined), 4627 ("power of attorney for health care" defined), 4630 ("principal" defined).

Original Comment. Section 4101 is new. This section makes clear that many of the statutory rules provided in this division are subject to express or implicit limitations in the power of attorney. If a statutory rule is not subject to control by the power of attorney, this is stated explicitly, either in a particular section or as to a group of sections. See, e.g., Sections 4130 (inconsistent authority), 4151(a)(2) (revocation of power of attorney by writing), 4153(a)(2)-(3)

(revocation of attorney-in-fact's authority), 4155 (termination of authority under nondurable power of attorney on principal's incapacity), 4206 (relation of attorney-in-fact to court-appointed fiduciary), 4207 (resignation of attorney-in-fact), 4232 (duty of loyalty), 4233 (duty to keep principal's property separate and identified), 4234(b) (authority to disobey instructions with court approval), 4236 (duty to keep records and account; availability of records to other persons), 4902 (effect of provision in power of attorney attempting to limit right to petition), 4903 (limitations on right to petition)....

§ 4686. Agent's authority to make health care decisions

- 4687. (a) Unless the power of attorney provides otherwise, the agent designated in a power of attorney for health care who is known to the health care provider to be reasonably available and willing to make health care decisions has priority over any other person to act for the [principal] in all matters of health care decisions, but the agent does not have authority to make a particular health care decision if the [principal] is able to give informed consent with respect to that decision.
- (b) Subject to any limitations in the power of attorney, the agent designated in a power of attorney for health care may make health care decisions for the [principal], effective before or after the death of the [principal], to the same extent as the [principal] could make health care decisions if the [principal] had the capacity to do so, including the following:
- (1) Making a disposition under the Uniform Anatomical Gift Act (Chapter 3.5 (commencing with Section 7150) of Part 1 of Division 7 of the Health and Safety Code).
 - (2) Authorizing an autopsy under Section 7113 of the Health and Safety Code.
- (3) Directing the disposition of remains under Section 7100 of the Health and Safety Code.
- (c) In exercising the authority under the power of attorney for health care, the agent has a duty to act consistent with the desires of the [principal] as expressed in the power of attorney or otherwise made known to the agent at any time or, if the [principal's] desires are unknown, to act in the best interest of the [principal]. The agent shall consider the [principal's] personal values to the extent known to the agent.
- (d) Nothing in this chapter affects any right the person designated as agent may have, apart from the power of attorney for health care, to make or participate in the making of health care decisions on behalf of the [principal].

Comment. Section 4687 continues former Section 4720 without substantive change. Subdivision (c) is revised to add the last sentence, drawn from Section 2(e) of the Uniform Health-Care Decisions Act (1993). Technical amendments are made to conform to the language of this division.

See also Sections 4607 ("agent" defined), 4615 ("health care" defined), 4617 ("health-care decision" defined), 4627 ("power of attorney for health care" defined), 4631 ("reasonably available" defined).

Background from Uniform Act. Section 2(e) requires the agent to follow the principal's individual instructions and other expressed wishes to the extent known to the agent. To the extent such instructions or other wishes are unknown, the agent must act in the principal's best interest. In determining the principal's best interest, the agent is to consider the principal's personal values

to the extent known to the agent. The Act does not prescribe a detailed list of factors for determining the principal's best interest but instead grants the agent discretion to ascertain and weigh the factors likely to be of importance to the principal.

[Adapted from Unif. Health-Care Decisions Act § 2(e) comment (1993).]

Original Comment. Section [4720] continues former Civil Code Section 2434 without substantive change.

Subdivision (a) of Section 4720 gives the attorney-in-fact priority to make health care decisions if known to the health care provider to be available and willing to act. The power of attorney may vary this priority. Subdivision (a) also provides that the attorney-in-fact is not authorized to make health care decisions if the principal is able to give informed consent. The power of attorney may, however, give the attorney-in-fact authority to make health care decisions for the principal even though the principal is able to give informed consent, but the power of attorney is always subject to Section 4724 (if principal objects, attorney-in-fact not authorized to consent to health care or to the withholding or withdrawal of health care necessary to keep the principal alive).

Subdivision (b) authorizes the attorney-in-fact to make health care decisions, except as limited by the durable power of attorney for health care. As provided in subdivision (c), in exercising his or her authority, the attorney-in-fact has the duty to act consistent with the principal's desires if known or, if the principal's desires are unknown, to act in the best interests of the principal. This authority is subject to Section 4722 which precludes consent to certain specified types of treatment. See also Section 4723 (unauthorized acts and omissions). The principal is free to provide any limitations on types of treatment in the durable power of attorney that are desired. See also Sections 4900 et seq. (judicial proceedings concerning powers of attorney). The authority under subdivision (b) is limited by Section 4724 (attorney-in-fact not authorized to consent to health care, or to the withholding or withdrawal of health care necessary to keep the principal alive, if principal objects). An attorney-in-fact may, without liability, decline to act under the power of attorney. For example, the attorney-in-fact may not be willing to follow the desires of the principal as stated in the power of attorney because of changed circumstances. Subdivision (d) makes clear that, in such a case, the attorney-in-fact may make or participate in the making of health care decisions for the principal without being bound by the stated desires of the principal to the extent that the person designated as the attorney-in-fact has the right under the applicable law apart from the durable power of attorney.

The description of certain post-death decisions in subdivision (b) is not intended to limit the authority to make such decisions under the governing statutes in the Health and Safety Code....

Staff Note

- (1) The Uniform Health-Care Decisions Act provision reads as follows:
- 2(e) An agent shall make a health care decision in accordance with the principal's individual instructions, if any, and other wishes to the extent known to the agent. Otherwise, the agent shall make the decision in accordance with the agent's determination of the principal's best interest. In determining the principal's best interest, the agent shall consider the principal's personal values to the extent known to the agent.

The staff proposes only to add the "personal value" provision to the existing, more detailed provision.

(2) As discussed in Memorandum 97-4 (April meeting), it is not clear whether the introductory qualifying language in subdivision (a) applies only to the first clause or also to the final clause. The Comment makes clear that it applies to both, but the section can be read both ways. The staff believes the language should be revised for clarity because this is a crucial issue — can a principal delegate authority to make health care decisions to be exercised when the principal has capacity. As set out in draft Section 4682, the UHCDA provides: "Unless otherwise specified in a power of attorney for health care, the authority of an agent becomes effective only on a determination that the principal lacks capacity, and ceases to be effective on a determination that the principal has recovered capacity." Obviously, the overlap and inconsistencies between these sections remains to be resolved.

The State Bar Estate Planning, Trust and Probate Law Section Executive Committee is reported as being "comfortable with our current law on this point as it is expressed in Probate Code Section 4720." See Memorandum 97-41, Exhibit p. 10.

[§ 4687. Permissible purposes]

Staff Note. We have not determined what to do with the permissible purposes section in the PAL. It recognizes a third category of power of attorney, one for personal care. As things now stand, personal care powers would have to be executed with the formalities of a property power, requiring two witnesses or notarization. Personal care authority should probably be permitted in a health care power as well as (or instead of?) in a property management power.

§ 4123. Permissible purposes

- 4123. (a) In a power of attorney, a principal may grant authority to an attorney-in-fact to act on the principal's]behalf with respect to all lawful subjects and purposes or with respect to one or more express subjects or purposes. The attorney-in-fact may be granted authority with regard to the principal's]property, personal care, health care, or any other matter.
- (b) With regard to property matters, a power of attorney may grant authority to make decisions concerning all or part of the principal's real and personal property, whether owned by the principal at the time of the execution of the power of attorney or thereafter acquired or whether located in this state or elsewhere, without the need for a description of each item or parcel of property.
- (c) With regard to personal care, a power of attorney may grant authority to make decisions relating to the personal care of the [principal], including, but not limited to, determining where the principal will live, providing meals, hiring household employees, providing transportation, handling mail, and arranging recreation and entertainment.
- (d) With regard to health care, a power of attorney may grant authority to make health care decisions, both before and after the death of the [principal], as provided in Part 4 (commencing with Section 4600).

Article 3. Modification and Revocation of Advance Directives

Staff Note. These provisions have been greatly simplified in the process of severing health care powers from the general and fairly technical property power rules in the PAL.

§ 4695. Revocation of power of attorney for health care

- 4695. (a) At any time while the [principal] has capacity, the [principal] may do any of the following:
- (1) Revoke the designation of the agent under the power of attorney for health care by notifying the agent orally or in writing.
- (2) Revoke the authority granted to the agent to make health care decisions by notifying the supervising health care provider orally or in writing.
- (b) If the [principal] notifies the supervising health care provider orally or in writing that the authority granted to the agent to make health care decisions is revoked, the supervising health care provider shall make the notification a part of the [principal's] medical record and shall make a reasonable effort to notify the agent of the revocation.

Comment. Section 4695 continues former Section 4727(a)-(b) without substantive change. See Section 4672 (presumption of capacity).

See also Sections 4607 ("agent" defined), 4609 ("capacity" defined), 4617 ("health care decision" defined), 4627 ("power of attorney for health care" defined), 4630 ("principal" defined), 4635 ("supervising health care provider" defined).

Original Comment. Section [4727] continues former Civil Code Section 2437 without change, except for some technical, nonsubstantive revisions. This section makes clear that the principal can revoke the appointment of the attorney-in-fact or the authority granted to the attorney-in-fact by oral or written notification to the attorney-in-fact or health care provider. The principal may revoke the appointment or authority only if, at the time of revocation, the principal has sufficient capacity to give a durable power of attorney for health care. The burden of proof is on the person who seeks to establish that the principal did not have the capacity to revoke the appointment or authority. See subdivision (c). Although the authorization to act as attorney-in-fact to make health care decisions is revoked if the principal notifies the attorney-in-fact orally or in writing that the appointment of the attorney-in-fact is revoked, a health care provider is protected if the health care provider without knowledge of the revocation acts in good faith on a health care decision of the attorney-in-fact. See Section [4750] (immunities of health care provider).

Subdivision (b) is intended to preserve a record of a written or oral revocation. It also provides a means by which notice of an oral or written revocation to a health care provider may come to the attention of a successor health care provider and imposes a duty to make a reasonable effort to notify the attorney-in-fact of the revocation....

Staff Note

- (1) The Commission may want to further simplify this section along the lines of the UHCDA:
- 3(a). An individual may revoke the designation of an agent only by a signed writing or by personally informing the supervising health-care provider.
- (2) Oral revocation, regardless of the patient's capacity, is provided in the Natural Death Act (Health & Safety Code § 7188):
 - 7188. (a) A declarant may revoke a declaration at any time and in any manner, without regard to the declarant's mental or physical condition. A revocation is effective upon its communication to the attending physician or other health care provider by the declarant or a witness to the revocation.
 - (b) The attending physician or other health care provider shall make the revocation a part of the declarant's medical record.
- (3) Marc Hankin believes that "it is illogical to prohibit a health care provider from taking an action, pursuant to an advance directive, to which a patient objects, because in that situation the agent is making the decision precisely *because* the principal lacks capacity to make the decision himself." See Memorandum 97-41, Exhibit p. 16.

§ 4696. Effect of dissolution or annulment

- 4696. (a) If after executing a power of attorney for health care the [principal's] marriage to the agent is dissolved or annulled, the [principal's] designation of the former spouse as an agent to make health care decisions for the [principal] is revoked.
- (b) If the agent's authority is revoked solely by subdivision (a), it is revived by the [principal's] remarriage to the agent.

Comment. Section 4696 continues former Section 4727(e) without substantive change. This section is comparable to Section 3(d) of the Uniform Health-Care Decisions Act (1993), but does not revoke the designation of an agent on legal separation. [For special rules applicable to a federal "absentee" (as defined in Section 1403), see Section 3722.]

This section is subject to limitation by the power of attorney. See Section _____ (priority of provisions of power of attorney). See also Sections 4607 ("agent" defined), 4617 ("health care decision" defined), 4627 ("power of attorney for health care" defined), 4630 ("principal" defined).

Staff Note. The uniform act also provides an exception for a contrary order in the order of dissolution or annulment.

§ 4697. Effect of later advance directive on earlier advance directive

1 2

- 4697. (a) Except as otherwise provided in the power of attorney, a valid power of attorney for health care revokes any prior power of attorney for health care.
- (b) An individual instruction that conflicts with an earlier individual instruction revokes the earlier individual instruction to the extent of the conflict.
- **Comment.** Subdivision (a) of Section 4697 continues former Section 4727(d) without substantive change .
- Subdivision (b) is drawn from Section 3(e) of the Uniform Health-Care Decisions Act (1993). This subdivision is also consistent with former Health and Safety Code Section 7193 (Natural Death Act).
- See also Section 4605 ("advance health care directive" defined) 4623 ("individual instruction" defined),.
- Staff Note. Section 3(e) of the Uniform Health-Care Decisions Act (1993) provides:
 - 3(e) An advance health care directive that conflicts with an earlier advance health care directive revokes the earlier directive to the extent of the conflict.
 - **UHCDA Comment.** Subsection (e) establishes a rule of construction permitting multiple advance health-care directives to be construed together in order to determine the individual's intent, with the later advance health-care directive superseding the former to the extent of any inconsistency.
 - The section does not specifically address amendment of an advance health-care directive because such reference is not necessary. Subsection (b) specifically authorizes partial revocation, and subsection (e) recognizes that an advance health-care directive may be modified by a later directive.
 - The existing power of attorney for health care rule in Section 4727 provides a simple, if draconian, rule. There is only one valid durable power of attorney for health care, and that is the last one validly executed. Subdivision (a) in the draft section preserves this rule, for now. However, it does not seem appropriate to apply this rule to individual instructions, and so subdivision (b) adopts the uniform act rule requiring construction of the instruments. It would not be appropriate to apply the rule in subdivision (a) to all advance directives, because this could result in individual instructions invalidating powers of attorney. Existing law presumes the supremacy of the durable power of attorney for health care. For example, Health and Safety Code Section 7193 in the NDA provides that a health care power prevails over an NDA declaration unless the power of attorney provides otherwise.
 - The situation is also complicated by the fact that a power of attorney for health care can include individual instructions. In this situation, does a later power of attorney supersede the individual instruction part of the earlier power of attorney? Or is the instruction portion treated separately and construed under subdivision (b)?
- Consideration of these problems and other permutations, suggest that it would be best to adopt the uniform act rule in place of the existing California rule.

CHAPTER 2. ADVANCE HEALTH CARE DIRECTIVE FORMS

§ 4700. Authorization for statutory form of advance health care directive

4700. The form provided in Section 4701 may, but need not, be used to create an advance health care directive. The other sections of this division govern the effect of the form or any other writing used to create an advance health care directive. An individual may complete or modify all or any part of the form in Section 4701.

Comment. Section 4700 is drawn from the introductory paragraph of Section 4 of the Uniform Health-Care Decisions Act (1993).

See also Section 4605 ("advance health care directive" defined).

§ 4701. Optional form of advance health care directive

4701. The statutory advance health care directive form is as follows:

ADVANCE HEALTH CARE DIRECTIVE

(California Probate Code Section 4701)

Explanation

You have the right to give instructions about your own health care. You also have the right to name someone else to make health care decisions for you. This form lets you do either or both of these things. It also lets you express your wishes regarding donation of organs and the designation of your primary physician. If you use this form, you may complete or modify all or any part of it. You are free to use a different form.

Part 1 of this form is a power of attorney for health care. Part I lets you name another individual as agent to make health care decisions for you if you become incapable of making your own decisions or if you want someone else to make those decisions for you now even though you are still capable. You may also name an alternate agent to act for you if your first choice is not willing, able, or reasonably available to make decisions for you. Unless related to you, your agent may not be an owner, operator, or employee of [a residential long-term health care institution] at which you are receiving care.

Unless the form you sign limits the authority of your agent, your agent may make all health care decisions for you. This form has a place for you to limit the authority of your agent. You need not limit the authority of your agent if you wish to rely on your agent for all health care decisions that may have to be made. If you choose not to limit the authority of your agent, your agent will have the right to:

- (a) consent or refuse consent to any care, treatment, service, or procedure to maintain, diagnose, or otherwise affect a physical or mental condition;
- (b) select or discharge health care providers and institutions;

(c) approve or disapprove diagnostic tests, surgical procedures, programs of medication, and orders not to resuscitate; and

 (d) direct the provision, withholding, or withdrawal of artificial nutrition and hydration and all other forms of health care.

Part 2 of this form lets you give specific instructions about any aspect of your health care. Choices are provided for you to express your wishes regarding the provision, withholding, or withdrawal of treatment to keep you alive, including the provision of artificial nutrition and hydration, as well as the provision of pain relief. Space is also provided for you to add to the choices you have made or for you to write out any additional wishes.

Part 3 of this form lets you express an intention to donate your bodily organs and tissues following your death.

Part 4 of this form lets you designate a physician to have primary responsibility for your health care.

After completing this form, sign and date the form at the end. It is recommended but not required that you request two other individuals to sign as witnesses. Give a copy of the signed and completed form to your physician, to any other health care providers you may have, to any health care institution at which you are receiving care, and to any health care agents you have named. You should talk to the person you have named as agent to make sure that he or she understands your wishes and is willing to take the responsibility.

You have the right to revoke this advance health care directive or replace this form at any time.

* * * * * * * * * * * * * * * * *

PART 1
POWER OF ATTORNEY FOR HEALTH CARE

(1) DESIGNATION OF AGENT: I designate the following individual as my agent to make health care decisions for me:

(name of individual you choose as agent)

(address)
(city)
(state)
(zip code)

(work phone)

(name of individual	lual you choose as fi	irst alternate ager	nt)
(address)	(city)	(state)	(zip code)
(home phone)		(work pho	one)
OPTIONAL: If I revoke the autis willing, able, or reasonably avais my second alternate agent:			•
(name of individu	nal you choose as sec	cond alternate ago	ent)
(address)	(city)	(state)	(zip code)
(home phone)		(work pho	one)
(2) AGENT'S AUTHORITY: If for me, including decisions to hydration and all other forms of h	provide, withhold,	or withdraw arti	ficial nutrition and
(Add	additional sheets if	needed.)	
(3) WHEN AGENT'S AUTHOUSE becomes effective when my print own health care decisions unless agent's authority to make health of the second seco	nary physician deters I mark the follow	mines that I am ing box. If I ma	unable to make my rk this box \square , my
(4) AGENT'S OBLIGATION accordance with this power of att this form, and my other wishes to	corney for health care	e, any instruction	s I give in Part 2 o

my agent determines to be in my best interest. In determining my best interest, my agent 1 shall consider my personal values to the extent known to my agent. 2 (5) NOMINATION OF [GUARDIAN]: If a [guardian] of my person needs to be 3 appointed for me by a court, I nominate the agent designated in this form. If that agent is 4 not willing, able, or reasonably available to act as [guardian], I nominate the alternate 5 agents whom I have named, in the order designated. 6 7 PART 2 INSTRUCTIONS FOR HEALTH CARE 8 If you are satisfied to allow your agent to determine what is best for you in making end-9 of-life decisions, you need not fill out this part of the form. If you do fill out this part of 10 the form, you may strike any wording you do not want. 11 (6) END-OF-LIFE DECISIONS: I direct that my health care providers and others 12 involved in my care provide, withhold, or withdraw treatment in accordance with the 13 choice I have marked below: 14 15 (a) Choice Not To Prolong Life I do not want my life to be prolonged if (1) I have an incurable and irreversible 16 17 condition that will result in my death within a relatively short time, (2) I become unconscious and, to a reasonable degree of medical certainty, I will not regain 18 consciousness, or (3) the likely risks and burdens of treatment would outweigh the 19 expected benefits, OR 20 (b) Choice To Prolong Life 21 I want my life to be prolonged as long as possible within the limits of generally 22 accepted health care standards. 23 (7) ARTIFICIAL NUTRITION AND HYDRATION: Artificial nutrition and hydration 24 must be provided, withheld, or withdrawn in accordance with the choice I have made in 25 paragraph (6) unless I mark the following box. If I mark this box □, artificial nutrition 26 and hydration must be provided regardless of my condition and regardless of the choice I 27 have made in paragraph (6). 28 29 (8) RELIEF FROM PAIN: Except as I state in the following space, I direct that treatment for alleviation of pain or discomfort be provided at all times, even if it hastens 30 my death: 31 32 33

(Add additional sheets if needed.) (9) OTHER WISHES: (If you do not agree with any of the optional choices above a			
(9) OTHER WISHES: (If you wish to write your own, or if you may do so here.) I direct the	you wish to add to the	•	
(A	dd additional sheets if	needed.)	
`	PART 3	,	
DON/	ATION OF ORGANS A	AT DEATH	
201	(OPTIONAL)		
(10) Upon my death (mark a	pplicable box):		
(a) I give any needed or	rgans, tissues, or parts,	OR	
(b) I give the following	organs, tissues, or part	ts only.	
(c) My gift is for the fe	following purposes (str	ike any of the fo	llowing you do no
want):			
(1) Transplant			
(2) Therapy(3) Research			
(4) Education			
	PART 4		
	PRIMARY PHYSIC	CIAN	
	(OPTIONAL)		
(11) I designate the following	g physician as my prim	nary physician:	
	(name of physician	1)	
(address)	(city)	(state)	(zip code)
	(phone)		

(city)	(-4-4-)	
	(state)	(zip code
(phone)		
* * * * * * * * * *	* * * * * *	
copy of this form l	nas the same effect	as the original.
and date the form he	re:	
	(sign you	ır name)
	(print yo	ur name)
state)		
OF WITNESSES:		
	Second witness	
	(print	name)
	(address)	
state)	(city)	(state)
	copy of this form hand date the form he state)	copy of this form has the same effect and date the form here: (sign you print you print you print see the same effect and date the form here: (sign you print you print see the same effect and date the form here: (sign you print you print see the same effect and date t

(date)	(date)

PART 5 SPECIAL WITNESS REQUIREMENT

(14) The following statement is required only if you are a patient in a skilled nursing facility — a health care facility that provides the following basic services: skilled nursing care and supportive care to patients whose primary need is for availability of skilled nursing care on an extended basis. The patient advocate or ombudsman must sign the following statement:

Statement of Patient Advocate or Ombudsman

I declare under penalty of perjury under the laws of California that I am a patient advocate or ombudsman as designated by the State Department of Aging and that I am serving as a witness as required by Section 4675 of the Probate Code.

(date)		(sign your name)	
(ac	ldress)	(print your name)	
(city)	(state)		

1 2

Comment. Section 4701 provides the contents of the optional statutory form for the Advance Health Care Directive. Parts 1-4 of this form are drawn from Section 4 of the Uniform Health-Care Decisions Act (1993) and supersede the Statutory Form Durable Power of Attorney for Health Care in former Section 4771. Part 5 continues a portion of the former statutory form applicable to patients in skilled nursing facilities.

Background from Uniform Act. The optional form set forth in this section incorporates the [Section 2] requirements applicable to advance health-care directives. There are four parts to the form. An individual may complete all or any parts of the form. Any part of the form left blank is not to be given effect. For example, an individual may complete the instructions for health care part of the form alone. Or an individual may complete the power of attorney for health care part of the form alone. Or an individual may complete both the instructions and power of attorney for health care parts of the form. An individual may also, but need not, complete the parts of the form pertaining to donation of bodily organs and tissue and the designation of a primary physician.

Part 1, the power of attorney for health care, appears first on the form in order to ensure to the extent possible that it will come to the attention of a casual reader. This reflects the reality that the appointment of an agent is a more comprehensive approach to the making of health-care decisions than is the giving of an individual instruction, which cannot possibly anticipate all future circumstances which might arise.

Part 1(1) of the power of attorney for health care form requires only the designation of a single agent, but with opportunity given to designate a single first alternate and a single second alternate,

if the individual chooses. No provision is made in the form for the designation of co-agents in order not to encourage the practice. Designation of co-agents is discouraged because of the difficulties likely to be encountered if the co-agents are not all readily available or do not agree. If co-agents are appointed, the instrument should specify that either is authorized to act if the other is not reasonably available. It should also specify a method for resolving disagreements.

 Part 1(2) of the power of attorney for health care form grants the agent authority to make all health-care decisions for the individual subject to any limitations which the individual may state in the form. Reference is made to artificial nutrition and hydration and other forms of treatment to keep an individual alive in order to ensure that the individual is aware that those are forms of health care that the agent would have the authority to withdraw or withhold absent specific limitation.

Part 1(3) of the power of attorney for health care form provides that the agent's authority becomes effective upon a determination that the individual lacks capacity, but as authorized by [Section 2(c)] a box is provided for the individual to indicate that the authority of the agent takes effect immediately.

Part 1(4) of the power of attorney for health care form directs the agent to make health-care decisions in accordance with the power of attorney, any instructions given by the individual in Part 2 of the form, and the individual's other wishes to the extent known to the agent. To the extent the individual's wishes in the matter are not known, the agent is to make health-care decisions based on what the agent determines to be in the individual's best interest. In determining the individual's best interest, the agent is to consider the individual's personal values to the extent known to the agent. Section 2(e) imposes this standard, whether or not it is included in the form, but its inclusion in the form will bring it to the attention of the individual granting the power, to the agent, to any guardian or surrogate, and to the individual's health-care providers.

Part 1(5) of the power of attorney for health care form nominates the agent, if available, able, and willing to act, otherwise the alternate agents in order of priority stated, as guardians of the person for the individual. This provision is included in the form for two reasons. First, if an appointment of a guardian becomes necessary the agent is the one whom the individual would most likely want to serve in that role. Second, the nomination of the agent as guardian will reduce the possibility that someone other than the agent will be appointed as guardian who could use the position to thwart the agent's authority.

Because the variety of treatment decisions to which health-care instructions may relate is virtually unlimited, Part 2 of the form does not attempt to be comprehensive, but is directed at the types of treatment for which an individual is most likely to have special wishes. Part 2(6) of the form, entitled "End-of-Life Decisions", provides two alternative choices for the expression of wishes concerning the provision, withholding, or withdrawal of treatment. Under the first choice, the individual's life is not to be prolonged if the individual has an incurable and irreversible condition that will result in death within a relatively short time, if the individual becomes unconscious and, to a reasonable degree of medical certainty, will not regain consciousness, or if the likely risks and burdens of treatment would outweigh the expected benefits. Under the second choice, the individual's life is to be prolonged within the limits of generally accepted health-care standards. Part 2(7) of the form provides a box for an individual to mark if the individual wishes to receive artificial nutrition and hydration in all circumstances. Part 2(8) of the form provides space for an individual to specify any circumstance when the individual would prefer not to receive pain relief. Because the choices provided in Parts 2(6) to 2(8) do not cover all possible situations, Part 2(9) of the form provides space for the individual to write out his or her own instructions or to supplement the instructions given in the previous subparts of the form. Should the space be insufficient, the individual is free to add additional pages.

The health-care instructions given in Part 2 of the form are binding on the agent, any guardian, any surrogate, and, subject to exceptions specified in [Section 7(e)-(f)], on the individual's health-care providers. Pursuant to [Section 7(d)], a health-care provider must also comply with a reasonable interpretation of those instructions made by an authorized agent, guardian, or surrogate.

Part 3 of the form provides the individual an opportunity to express an intention to donate bodily organs and tissues at death. The options provided are derived from a suggested form in the Comment to Section 2 of the Uniform Anatomical Gift Act (1987). [See Health & Safety Code § 7150 *et seq.*]

Part 4 of the form provides space for the individual to designate a primary physician should the individual choose to do so. Space is also provided for the designation of an alternate primary physician should the first designated physician not be available, able, or willing to act.

Paragraph (12) of the form conforms with the provisions of [Section 12] by providing that a copy of the form has the same effect as the original.

[The Act does not require witnessing, but to encourage the practice the form provides space for the signatures of two witnesses.]

The form does not require formal acceptance by an agent. Formal acceptance by an agent has been omitted not because it is an undesirable practice but because it would add another stage to executing an advance health-care directive, thereby further reducing the number of individuals who will follow through and create directives. However, practitioners who wish to adapt this form for use by their clients are strongly encouraged to add a formal acceptance. Designated agents have no duty to act until they accept the office either expressly or through their conduct. Consequently, requiring formal acceptance reduces the risk that a designated agent will decline to act when the need arises. Formal acceptance also makes it more likely that the agent will become familiar with the principal's personal values and views on health care. While the form does not require formal acceptance, the explanation to the form does encourage principals to talk to the person they have named as agent to make certain that the designated agent understands their wishes and is willing to take the responsibility.

[Adapted from Unif. Health-Care Decisions Act § 4 comment (1993).]

Part of Comment to existing Section 4771: Section 4771 is consistent with and subject to the substantive law applicable to a durable power of attorney for health care. See Sections 4600-4779 (durable power of attorney for health care), 4900-4948 (court review). However, in the statutory form durable power of attorney for health care, the warning set forth in Section 4771 replaces the one set forth in Section 4703. See also Section 4772 (warning or lawyer's certificate). Two witnesses are required for use of a statutory form durable power of attorney for health care; acknowledgment before a notary is not permitted. Compare Section 4771 with Section 4700(b) (incorporating rules in Section 4121 permitting acknowledgment before notary public). The last sentence of the fifth paragraph of the "warning" recognizes the authority given the court by Section 4942.

As to use of forms complying with former law, see Section 4775. See also Sections 4014 ("attorney-in-fact" defined to include agent), 4026 ("principal" defined), 4603 ("community care facility" defined), 4606 ("durable power of attorney for health care" defined), 4609 ("health care" defined), 4612 ("health care decision" defined), 4615 ("health care provider" defined), 4618 ("residential care facility for the elderly" defined).

Staff Note. The form will need to be conformed to any substantive changes that are made, such as with regard to witnessing requirements and special limitations and certifications concerning particular types of patients.

Staff Note. The following sections, drawn from existing law, are retained here for discussion purposes with minimal revision.

§ 4702. Requirements for printed form of power of attorney for health care

4702. (a) A printed form of a power of attorney for health care that is sold or otherwise distributed in this state for use by a person who does not have the advice

of legal counsel shall provide no other authority than the authority to make health care decisions on behalf of the [principal] and shall contain, in not less than 10-point boldface type or a reasonable equivalent thereof, the following statement:

NOTICE TO PERSON EXECUTING THIS DOCUMENT

This is an important legal document. Before executing this document, you should know these important facts:

This document gives the person you designate as your agent the power to make health care decisions for you. Your agent must act consistently with your desires as stated in this document or otherwise made known.

Except as you otherwise specify in this document, this document gives your agent the power to consent to your doctor not giving treatment or stopping treatment necessary to keep you alive.

Notwithstanding this document, you have the right to make medical and other health care decisions for yourself so long as you can give informed consent with respect to the particular decision. In addition, no treatment may be given to you over your objection, and health care necessary to keep you alive may not be stopped or withheld if you object at the time.

This document gives your agent authority to consent, to refuse to consent, or to withdraw consent to any care, treatment, service, or procedure to maintain, diagnose, or treat a physical or mental condition. This power is subject to any statement of your desires and any limitations that you include in this document. You may state in this document any types of treatment that you do not desire. In addition, a court can take away the power of your agent to make health care decisions for you if your agent (1) authorizes anything that is illegal, (2) acts contrary to your known desires, or (3) where your desires are not known, does anything that is clearly contrary to your best interests.

This power will exist for an indefinite period of time unless you limit its duration in this document.

You have the right to revoke the authority of your agent by notifying your agent or your treating doctor, hospital, or other health care provider orally or in writing of the revocation.

Your agent has the right to examine your medical records and to consent to their disclosure unless you limit this right in this document.

Unless you otherwise specify in this document, this document gives your agent the power after you die to (1) authorize an autopsy, (2) donate your body or parts thereof for transplant or therapeutic or educational or scientific purposes, and (3) direct the disposition of your remains.

If there is anything in this document that you do not understand, you should ask a lawyer to explain it to you.

(b) The printed form described in subdivision (a) shall also include the following notice:

"This power of attorney will not be valid for making health care decisions unless it is either (1) signed by two qualified adult witnesses who are present when you sign or acknowledge your signature or (2) acknowledged before a notary public in California."

(c) This section does not apply to the statutory form provided by Section 4701
 Comment.

Original Comment (1994). Subdivisions (a) and (b) of Section 4703 continue former Civil Code Section 2433(a)-(b) without change, except that the statement in former Civil Code Section 2433(b) that the witnesses had to be personally known to the principal has been deleted, since it was not consistent with other substantive requirements. Subdivision (c) makes clear that the statutory form is independent of the requirements of this section.

Section 4703 sets out a warning statement that is required to be in certain printed forms if the durable power of attorney is designed to authorize health care decisions. The warning statement in subdivision (a) is comparable to the warning in Section 4771 (statutory form durable power of attorney for health care). See Section 4771 Comment.

A printed form of a durable power of attorney for health care sold in this state for use by a person who does not have the advice of legal counsel can deal only with the authority to make health care decisions. If a person wants to execute a durable power of attorney to deal with both health care decisions and property matters and the person wants to use a printed form, two different forms are required — one for health care and another for property matters. However, a person who has the advice of a lawyer may cover both health care and property matters in one durable power of attorney. In this case, the warnings or certificate required by Section 4704 must be included.

See also Sections 4014 ("attorney-in-fact" defined), 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined), 4612 ("health care decision" defined).

Original Comment (1995). Subdivision (b) of Section 4703 is amended to delete the surplus word "and." This is a technical, nonsubstantive change.

Staff Note. If retained, this section will need to be revised for consistency with the new form warning language. In view of the decision to eliminate general witnessing requirements, subdivision (b) is shown in strikeout.

The State Bar Estate Planning, Trust and Probate Law Section Executive Committee appears to favor simplification of warnings in this statute. See Memorandum 97-41, Exhibit p. 15.

§ 4703. Notice in power of attorney for health care not on printed form

- 4703. (a) A durable power of attorney prepared for execution by a resident of this state that permits an agent to make health care decisions and that is not a printed form shall include one of the following:
- (1) The substance of the statements provided in subdivision (a) of Section 4702 in not less than 10-point boldface type or a reasonable equivalent thereof.
 - (2) A certificate signed by the [principal's] lawyer stating:
- "I am a lawyer authorized to practice law in the state where this power of attorney was executed, and the principal was my client at the time this power of attorney was executed. I have advised my client concerning his or her rights in connection with this power of attorney and the applicable law and the consequences of signing or not signing this power of attorney, and my client, after being so advised, has executed this power of attorney."

(b) If a power of attorney includes the certificate provided in paragraph (2) of subdivision (a) and permits the agent to make health care decisions for the [principal], the applicable law of which the client is to be advised by the lawyer signing the certificate includes, but is not limited to, the matters listed in subdivision (a) of Section 4702.

Comment.

 Original Comment. Section 4704 continues former Civil Code Section 2433(c)-(d) without substantive change. See also Sections 4014 ("attorney-in-fact" defined), 4018 ("durable power of attorney" defined), 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined), 4612 ("health care decision" defined).

Staff Note. Should this section be retained? The staff would omit it. The State Bar Estate Planning, Trust and Probate Law Section Executive Committee is "not at all wedded to the existing statutory form warnings." See Memorandum 97-41, Exhibit p. 15.

§ 4704. Language conferring general authority

4704. In a statutory form power of attorney for health care, the language conferring general authority with respect to "health care decisions" authorizes the attorney-in-fact to select and discharge physicians, dentists, nurses, therapists, and other health care professionals as the attorney-in-fact determines necessary to carry out the health care decisions the attorney-in-fact is authorized by the power of attorney to make.

Comment.

Original Comment. Section 4776 continues former Civil Code Section 2504 without change. See also Sections 4014 ("attorney-in-fact" defined), 4612 ("health care decision" defined), 4621 ("statutory form durable power of attorney for health care" defined).

§ 4705. Termination of authority; alternate agent

4705. If the authority of the agent under the statutory form power of attorney for health care is terminated by the court under Part 3 (commencing with Section 4750), an alternate agent designated in the power of attorney is not authorized to act as the agent unless the court so orders. In the order terminating the authority of the agent to make health care decisions for the [principal], the court shall authorize the alternate agent, if any, designated in the power of attorney to act as the agent to make health care decisions for the [principal] under the power of attorney unless the court finds that authorizing that alternate agent to make health care decisions for the [principal] would not be in the best interest of the [principal].

Comment.

Original Comment. Section 4778 continues former Civil Code Section 2506 without substantive change. This section applies only where the authority of the attorney-in-fact in fact is terminated by the court. This section does not apply where the attorney-in-fact dies or otherwise is not available or becomes ineligible to act as attorney-in-fact or loses the mental capacity to make health care decisions for the principal or where the principal revokes the attorney-in-fact's appointment or authority. See paragraph 9 (designation of alternate attorneys-in-fact) of statutory form set forth in Section 4771. Where the court terminates the authority of the attorney-in-fact, Section 4778 applies and the alternate attorney-in-fact is not authorized to act as attorney-in-fact unless the court so orders. However, in this case, the court is required to authorize the alternate

attorney-in-fact to act unless the court finds that would not be in the best interests of the principal....

CHAPTER 3. HEALTH CARE SURROGATES

Staff Note. Unlike the other principles covered by the Uniform Health-Care Decisions Act (powers of attorney and "living wills"), existing California law does not provide general statutory surrogacy or family consent rules. (But see Health & Safety Code § 1418.8, for rules applicable to certain nursing homes.) For a discussion of the major issues, see Memorandum 97-63.

Pending consideration of other drafting issues, the following sections have not been revised from the first staff draft attached to Memorandum 97-41. Thus, the Commission's decision that oral surrogacy designations should be restricted, has not been implemented in this chapter. (June 1997 Minutes: "Some restrictions should be proposed on the power of a patient to designate a surrogate orally [see draft Section 4711(a)], particularly in view of the possibility that oral designations may conflict with preexisting written advance directives. It may be advisable to restrict the effectiveness of oral designations to the particular period of admission to a hospital or the course of an illness. Otherwise stale oral designations recorded in the patient's record could be given effect."

§ 4710. Authority of surrogate to make health care decisions

4710. A surrogate may make a health care decision for a patient who is an adult [or emancipated minor] if (1) the patient has been determined by the primary physician to lack capacity and (2) no agent or conservator of the person has been appointed or the agent or conservator is not reasonably available.

Comment. Section 4710 is drawn from Section 5(a) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4609 ("capacity" defined), 4611 ("conservator" defined), 4617 ("health care decision" defined), 4629 ("primary physician" defined), 4631 ("reasonably available" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(a) authorizes a surrogate to make a health-care decision for a patient who is an adult or emancipated minor if the patient lacks capacity to make health-care decisions and if no agent or guardian has been appointed or the agent or guardian is not reasonably available. Health-care decision making for unemancipated minors is not covered by this section. The subject of consent for treatment of minors is a complex one which in many states is covered by a variety of statutes and is therefore left to other state law.

[Adapted from Unif. Health-Care Decisions Act § 5(a) comment (1993).]

§ 4711. Designation or determination of surrogate

- 4711. (a) An adult [or emancipated minor] may designate any [individual] to act as surrogate to make health care decisions by personally informing the supervising health care provider.
- (b) In the absence of a designation, or if the designee is not reasonably available, any member of the following classes of the patient's family who is reasonably available, in descending order of priority, may act as surrogate:
 - (1) The spouse, unless legally separated.
- (2) An adult child.
- 44 (3) A parent.

(4) An adult brother or sister.

 (c) If none of the individuals eligible to act as surrogate under subdivision (a) or (b) is reasonably available, an adult who has exhibited special care and concern for the patient, who is familiar with the patient's personal values, and who is reasonably available may act as surrogate.

Comment. Section 4711 is drawn from Section 5(b)-(c) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4617 ("health care decision" defined), 4631 ("reasonably available" defined), 4635 ("supervising health care provider" defined), 4637 ("surrogate" defined).

Background from Uniform Act. While a designation of an agent in a written power of attorney for health care is preferred, situations may arise where an individual will not be in a position to execute a power of attorney for health care. In that event, subsection (b) affirms the principle of patient autonomy by allowing an individual to designate a surrogate by personally informing the supervising health-care provider. The supervising health-care provider would then, in accordance with Section 7(b), be obligated to promptly record the designation in the individual's health-care record. An oral designation of a surrogate made by a patient directly to the supervising health-care provider revokes a previous designation of an agent. See Section 3(a).

If an individual does not designate a surrogate or if the designee is not reasonably available, subsection (b) applies a default rule for selecting a family member to act as surrogate. Like all default rules, it is not tailored to every situation, but incorporates the presumed desires of a majority of those who find themselves so situated. The relationships specified in subsection (b) include those of the half-blood and by adoption, in addition to those of the whole blood.

Subsection (c) permits a health-care decision to be made by a more distant relative or unrelated adult with whom the individual enjoys a close relationship but only if all family members specified in subsection (b) decline to act or are otherwise not reasonably available. Consequently, those in non-traditional relationships who want to make certain that health-care decisions are made by their companions should execute powers of attorney for health care designating them as agents or, if that has not been done, should designate them as surrogates.

Subsections (b) and (c) permit any member of a class authorized to serve as surrogate to assume authority to act even though there are other members in the class.

[Adapted from Unif. Health-Care Decisions Act § 5(b)-(c) comments (1993).]

Staff Note. Should "individual" in the first clause of subdivision (a) be "adult" for consistency with other provisions, such as subdivision (b)(2), (b)(4), and (c)?

§ 4712. Communication of surrogate's assumption of authority

4712. A surrogate shall communicate his or her assumption of authority as promptly as practicable to the members of the patient's family specified in Section 4711 who can be readily contacted.

Comment. Section 4712 is drawn from Section 5(d) of the Uniform Health-Care Decisions Act (1993).

See also Section 4637 ("surrogate" defined)

Background from Uniform Act. Subsection (d) requires a surrogate who assumes authority to act to immediately so notify the members of the patient's family who in given circumstances would be eligible to act as surrogate. Notice to the specified family members will enable them to follow health-care developments with respect to their now incapacitated relative. It will also alert them to take appropriate action, including the appointment of a guardian or the commencement of judicial proceedings under Section 14, should the need arise.

[Adapted from Unif. Health-Care Decisions Act § 5(d) comment (1993).]

§ 4713. Conflicts between surrogates

4713. If more than one member of a class assumes authority to act as surrogate, and they do not agree on a health care decision and the supervising health care provider is so informed, the supervising health care provider shall comply with the decision of a majority of the members of that class who have communicated their views to the provider. If the class is evenly divided concerning the health care decision and the supervising health care provider is so informed, that class and all individuals having lower priority are disqualified from making the decision.

Comment. Section 4713 is drawn from Section 5(e) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4617 ("health care decision" defined), 4635 ("supervising health care provider" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(e) addresses the situation where more than one member of the same class has assumed authority to act as surrogate and a disagreement over a health-care decision arises of which the supervising health-care provider is informed. Should that occur, the supervising health-care provider must comply with the decision of a majority of the members of that class who have communicated their views to the provider. If the members of the class who have communicated their views to the provider are evenly divided concerning the health-care decision, however, then the entire class is disqualified from making the decision and no individual having lower priority may act as surrogate. When such a deadlock arises, it may be necessary to seek court determination of the issue as authorized by [Section 14].

[Adapted from Unif. Health-Care Decisions Act § 5(e) comment (1993).]

§ 4714. Principles governing surrogate's health care decisions

4714. A surrogate shall make a health care decision in accordance with the patient's individual instructions, if any, and other wishes to the extent known to the surrogate. Otherwise, the surrogate shall make the decision in accordance with the surrogate's determination of the patient's best interest. In determining the patient's best interest, the surrogate shall consider the patient's personal values to the extent known to the surrogate.

Comment. Section 4714 is drawn from Section 5(f) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4617 ("health care decision" defined), 4623 ("individual instruction" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(f) imposes on surrogates the same standard for health-care decision making as is prescribed for agents in Section 2(e) [Prob. Code § ____]. The surrogate must follow the patient's individual instructions and other expressed wishes to the extent known to the surrogate. To the extent such instructions or other wishes are unknown, the surrogate must act in the patient's best interest. In determining the patient's best interest, the surrogate is to consider the patient's personal values to the extent known to the surrogate.

[Adapted from Unif. Health-Care Decisions Act § 5(f) comment (1993).]

§ 4715. Exercise of authority free of judicial approval

4715. A health care decision made by a surrogate for a patient is effective without judicial approval.

Comment. Section 4715 is drawn from Section 5(g) of the Uniform Health-Care Decisions Act (1993). For a related provision concerning advance directives, see Section 4750.

See also Sections 4617 ("health care decision" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(g) provides that a health-care decision made by a surrogate is effective without judicial approval. A similar provision applies to health-care decisions made by agents (Section 2(f)) [Prob. Code § 4750] or guardians (Section 6(c)) [Prob. Code § _____].

[Adapted from Unif. Health-Care Decisions Act § 5(g) comment (1993).]

§ 4716. Disqualification of surrogate

4716. An individual at any time may disqualify another person, including a member of the individual's family, from acting as the individual's surrogate by a signed writing or by personally informing the supervising health care provider of the disqualification.

Comment. Section 4716 is drawn from Section 5(h) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4635 ("supervising health care provider" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(h) permits an individual to disqualify any family member or other individual from acting as the individual's surrogate, including disqualification of a surrogate who was orally designated.

[Adapted from Unif. Health-Care Decisions Act § 5(h) comment (1993).]

§ 4717. Limitation on who may act as surrogate

4717. Unless related to the patient by blood, marriage, or adoption, a surrogate may not be an owner, operator, or employee of [a residential long-term health care institution] at which the patient is receiving care.

Comment. Section 4717 is drawn from Section 5(i) of the Uniform Health-Care Decisions Act (1993).

See also Section 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(i) disqualifies an owner, operator, or employee of a residential long-term health-care institution at which a patient is receiving care from acting as the patient's surrogate unless related to the patient by blood, marriage, or adoption. This disqualification is similar to that for appointed agents. See Section 2(b) & comment [Prob. Code § _____.].

[Adapted from Unif. Health-Care Decisions Act § 5(i) comment (1993).]

§ 4718. Declaration of surrogate's authority

4718. A supervising health care provider may require an individual claiming the right to act as surrogate for a patient to provide a written declaration under penalty of perjury stating facts and circumstances reasonably sufficient to establish the claimed authority.

Comment. Section 4718 is drawn from Section 5(j) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4635 ("supervising health care provider" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 5(j) permits a supervising health-care provider to require an individual claiming the right to act as surrogate to provide a written declaration under penalty of perjury stating facts and circumstances reasonably sufficient to establish the claimed relationship. The authority to request a declaration is included to permit the provider to obtain evidence of claimed authority. A supervising health-care provider, however, does not have a duty

- to investigate the qualifications of an individual claiming authority to act as surrogate, and Section 9(a) protects a health-care provider or institution from liability for complying with the
- decision of such an individual, absent knowledge that the individual does not in fact have such authority.
 - [Adapted from Unif. Health-Care Decisions Act § 5(j) comment (1993).]

CHAPTER 4. DUTIES OF HEALTH CARE PROVIDERS

§ 4720. Duty of health care provider to communicate

 4720. Before implementing a health care decision made for a patient, a supervising health care provider, if possible, shall promptly communicate to the patient the decision made and the identity of the person making the decision.

Comment. Section 4780 is drawn from Section 7(a) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4617 ("health care decision" defined), 4635 ("supervising health care provider" defined).

Background from Uniform Act. Section 7(a) further reinforces the Act's respect for patient autonomy by requiring a supervising health-care provider, if possible, to promptly communicate to a patient, prior to implementation, a health-care decision made for the patient and the identity of the person making the decision.

[Adapted from Unif. Health-Care Decisions Act § 7(a) comment (1993).]

§ 4721. Duty of supervising health care provider to record relevant information

4721. A supervising health care provider who knows of the existence of an advance health care directive, a revocation of an advance health care directive, or a designation or disqualification of a surrogate, shall promptly record its existence in the patient's health care record and, if it is in writing, shall request a copy and if one is furnished shall arrange for its maintenance in the health care record.

Comment. Section 4721 is drawn from Section 7(b) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4605 ("advance health care directive" defined), 4635 ("supervising health care provider" defined) 4637 ("surrogate" defined).

Background from Uniform Act. The recording requirement in Section 7(b) reduces the risk that a health-care provider or institution, or agent, guardian or surrogate, will rely on an outdated individual instruction or the decision of an individual whose authority has been revoked.

[Adapted from Unif. Health-Care Decisions Act § 7(b) comment (1993).]

§ 4722. Duty of primary physician to record relevant information

4722. A primary physician who makes or is informed of a determination that a patient lacks or has recovered capacity, or that another condition exists which affects an individual instruction or the authority of an agent, conservator of the person, or surrogate, shall promptly record the determination in the patient's health care record and communicate the determination to the patient, if possible, and to any person then authorized to make health care decisions for the patient.

Comment. Section 4722 is drawn from Section 7(c) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4607 ("agent" defined), 4609 ("capacity" defined), 4611 ("conservator" defined), 4617 ("health care decision" defined), 4623 ("individual instruction" defined), 4629 ("primary physician" defined).

Background from Uniform Act. Section 7(c) imposes recording and communication requirements relating to determinations that may trigger the authority of an agent, guardian or surrogate to make health-care decisions on an individual's behalf. The determinations covered by these requirements are those specified in Sections 2(c)-(d) and 5(a) [Prob. Code §§ ____ and ___, respectively].

[Adapted from Unif. Health-Care Decisions Act § 7(c) comment (1993).]

§ 4723. Obligations of health care provider

- 4723. Except as provided in Section 4724, a health care provider or institution providing care to a patient shall do the following:
- (a) Comply with an individual instruction of the patient and with a reasonable interpretation of that instruction made by a person then authorized to make health care decisions for the patient.
- (b) Comply with a health care decision for the patient made by a person then authorized to make health care decisions for the patient to the same extent as if the decision had been made by the patient while having capacity.

Comment. Section 4723 is drawn from Section 7(d) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4609 ("capacity" defined), 4617 ("health care decision" defined), 4621 ("health care provider" defined), 4623 ("individual instruction" defined).

Background from Uniform Act. Section 7(d) requires health-care providers and institutions to comply with a patient's individual instruction and with a reasonable interpretation of that instruction made by a person then authorized to make health-care decisions for the patient. A health-care provider or institution must also comply with a health-care decision made by a person then authorized to make health-care decisions for the patient to the same extent as if the decision had been made by the patient while having capacity. These requirements help to protect the patient's rights to autonomy and self-determination and validate and seek to effectuate the substitute decision making authorized by the Act.

[Adapted from Unif. Health-Care Decisions Act § 7(d) comment (1993).]

§ 4724. Health care provider's right to decline

- 4724. (a) A health care provider may decline to comply with an individual instruction or health care decision for reasons of conscience. A health care institution may decline to comply with an individual instruction or health care decision if the instruction or decision is contrary to a policy of the institution which is expressly based on reasons of conscience and if the policy was timely communicated to the patient or to a person then authorized to make health care decisions for the patient.
- (b) A health care provider or institution may decline to comply with an individual instruction or health care decision that requires medically ineffective health care or health care contrary to generally accepted health care standards applicable to the health care provider or institution.
- **Comment.** Section 4724 is drawn from Section 7(e)-(f) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4615 ("health care" defined), 4619 ("health care institution" defined), 4621 ("health care provider" defined), 4623 ("individual instruction" defined),

Background from Uniform Act. Not all instructions or decisions must be honored, however. Section 7(e) [Prob. Code § ____(a)] authorizes a health-care provider to decline to comply with an individual instruction or health-care decision for reasons of conscience. Section 7(e) also allows a health-care institution to decline to comply with a health-care instruction or decision if the instruction or decision is contrary to a policy of the institution which is expressly based on reasons of conscience and if the policy was timely communicated to the patient or to an individual then authorized to make health-care decisions for the patient.

Section 7(f) [Prob. Code § ____(b)] further authorizes a health-care provider or institution to decline to comply with an instruction or decision that requires the provision of care which would be medically ineffective or contrary to generally accepted health-care standards applicable to the provider or institution. "Medically ineffective health care", as used in this section, means treatment which would not offer the patient any significant benefit.

[Adapted from Unif. Health-Care Decisions Act § 7(e)-(f) comment (1993).]

§ 4725. Obligations of declining health care provider or institution

- 4725. A health care provider or institution that declines to comply with an individual instruction or health care decision shall do all of the following:
- (a) Promptly so inform the patient, if possible, and any person then authorized to make health care decisions for the patient.
 - (b) Provide continuing care to the patient until a transfer can be effected.
- (c) Unless the patient or person then authorized to make health care decisions for the patient refuses assistance, immediately make all reasonable efforts to assist in the transfer of the patient to another health care provider or institution that is willing to comply with the instruction or decision.

Comment. Section 4725 is drawn from Section 7(g) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4617 ("health care decision" defined), 4619 ("health care institution" defined), 4621 ("health care provider" defined), 4623 ("individual instruction" defined).

Background from Uniform Act. Section 7(g) requires a health-care provider or institution that declines to comply with an individual instruction or health-care decision to promptly communicate the refusal to the patient, if possible, and to any person then authorized to make health-care decisions for the patient. The provider or institution also must provide continuing care to the patient until a transfer can be effected. In addition, unless the patient or person then authorized to make health-care decisions for the patient refuses assistance, the health-care provider or institution must immediately make all reasonable efforts to assist in the transfer of the patient to another health-care provider or institution that is willing to comply with the instruction or decision.

[Adapted from Unif. Health-Care Decisions Act § 7(g) comment (1993).]

§ 4726. Restriction on requiring or prohibiting advance directive

4726. A health care provider or institution may not require or prohibit the execution or revocation of an advance health care directive as a condition for providing health care.

Comment. Section 4726 is drawn from Section 7(h)of the Uniform Health-Care Decisions Act (1993).

See also Sections 4605 ("advance health care directive" defined), 4615 ("health care" defined), 4619 ("health care institution" defined), 4621 ("health care provider" defined).

Background from Uniform Act. Section 7(h), forbidding a health-care provider or institution to condition provision of health care on execution, non-execution, or revocation of an advance health-care directive, tracks the provisions of the federal Patient Self-Determination Act. 42 U.S.C. §§ 1395cc(f)(1)(C) (Medicare), 1396a(w)(1)(C) (Medicaid).

[Adapted from Unif. Health-Care Decisions Act § 7(h) comment (1993).]

Staff Note. This section will need to be reconciled with draft Section 4733.

§ 4727. Right to health-care information

4727. Unless otherwise specified in an advance health care directive, a person then authorized to make health care decisions for a patient has the same rights as the patient to request, receive, examine, copy, and consent to the disclosure of medical or any other health care information.

Comment. Section 4727 is drawn from Section 8 of the Uniform Health-Care Decisions Act (1993). This section continues former Section 4721 without substantive change, but is broader in scope since it covers all persons authorized to make health care decisions a patient, not just agents.

See also Sections 4605 ("advance health care directive" defined), 4617 ("health care decision" defined).

Background from Uniform Act. An agent, conservator, [guardian,] or surrogate stands in the shoes of the patient when making health-care decisions. To assure fully informed decisionmaking, this section provides that a person who is then authorized to make health-care decisions for a patient has the same right of access to health-care information as does the patient unless otherwise specified in the patient's advance health-care directive.

[Adapted from Unif. Health-Care Decisions Act § 8 comment (1993).]

Former Section 4721 Comment. Section 4721 continues former Civil Code Section 2436 without substantive change. Section 4721 makes clear that the attorney-in-fact can obtain and disclose information in the medical records of the principal. The power of attorney may limit the right of the attorney-in-fact, for example, by precluding examination of specified medical records or by providing that the examination of medical records is authorized only if the principal lacks the capacity to give informed consent. The right of the attorney-in-fact is subject to any limitations on the right of the patient to reach medical records. See Health & Safety Code §§ 1795.14 (denial of right to inspect mental health records), 1795.20 (providing summary of record rather than allowing access to entire record)....

CHAPTER 5. IMMUNITIES AND LIABILITIES

Staff Note. This chapter is planned to combine the relevant provisions of existing law (mainly from Sections 4750-4752) and Uniform Health-Care Decisions Act Sections 9 & 10. Many revisions will need to be made to conform the UHCDA provisions with existing sections that need to be retained.

§ 4730. Immunities of health care provider or institution

4730. A health care provider or institution acting in good faith and in accordance with generally accepted health care standards applicable to the health care provider or institution is not subject to civil or criminal liability or to discipline for unprofessional conduct for any of the following conduct:

- (a) Complying with a health care decision of a person apparently having authority to make a health care decision for a patient, including a decision to withhold or withdraw health care.
- (b) Declining to comply with a health care decision of a person based on a belief that the person then lacked authority.
- (c) Complying with an advance health care directive and assuming that the directive was valid when made and has not been revoked or terminated.

Comment. Section 4730 is drawn from Section 9(a) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4605 ("advance health care directive" defined), 4617 ("health care decision" defined), 4619 ("health care institution" defined), 4621 ("health care provider" defined).

Background from Uniform Act. Section 9 [Prob. Code §§ ___ & ___] grants broad protection from liability for actions taken in good faith. Section 9(a) permits a health-care provider or institution to comply with a health-care decision made by a person appearing to have authority to make health-care decisions for a patient; to decline to comply with a health-care decision made by a person believed to be without authority; and to assume the validity of and to comply with an advance health-care directive. Absent bad faith or actions taken that are not in accord with generally accepted health-care standards, a health-care provider or institution has no duty to investigate a claim of authority or the validity of an advance health-care directive.

[Adapted from Unif. Health-Care Decisions Act § 9(a) comment (1993).]

§ 4731. Immunities of agent and surrogate

4731. An individual acting as agent or surrogate under this [part] is not subject to civil or criminal liability or to discipline for unprofessional conduct for health care decisions made in good faith.

Comment. Section 4731 is drawn from Section 9(b) of the Uniform Health-Care Decisions Act (1993).

See also Sections 4607 ("agent" defined), 4617 ("health care decision" defined), 4637 ("surrogate" defined).

Background from Uniform Act. Section 9(b) protects agents and surrogates acting in good faith from liability for making a health-care decision for a patient. Also protected from liability are individuals who mistakenly but in good faith believe they have the authority to make a health-care decision for a patient. For example, an individual who has been designated as agent in a power of attorney for health care might assume authority unaware that the power has been revoked. Or a family member might assume authority to act as surrogate unaware that a family member having a higher priority was reasonably available and authorized to act.

[Adapted from Unif. Health-Care Decisions Act § 9(b) comment (1993).]

§ 4732. Alteration or forging, or concealment or withholding knowledge of revocation of written advance health care directive

4732. Any person who, except where justified or excused by law, alters or forges a written advance health care directive of another, or willfully conceals or withholds personal knowledge of a revocation of an advance directive, with the intent to cause a withholding or withdrawal of health care necessary to keep the [principal] alive contrary to the desires of the [principal], and thereby, because of that act, directly causes health care necessary to keep the [principal] alive to be withheld or withdrawn and the death of the [principal] thereby to be hastened, is

- subject to prosecution for unlawful homicide as provided in Chapter 1 (commencing with Section 187) of Title 4 of Part 1 of the Penal Code.
- **Comment.** Section 4732 continues former Section 4726 without substantive change.
- See also Sections 4605 ("advance health care directive" defined), 4615 ("health care" defined).
- Original Comment. Section 4726 continues former Civil Code Section 2442 without change, except for the revision of a cross-reference to another section. This section is similar to Health and Safety Code Section 7191(d) (Natural Death Act)....

§ 4733. Restriction on execution of advance directive as condition for admission, treatment, or insurance

- 4733. No health care provider, health care service plan, insurer issuing disability insurance, self-insured employee welfare plan, or nonprofit hospital plan or similar insurance plan, may condition admission to a facility, or the providing of treatment, or insurance, on the requirement that a patient execute a durable power of attorney for health care.
- **Comment.** Section 4733 continues former Section 4725 without substantive change.
- Original Comment. Section 4725 continues former Civil Code Section 2441 without change.

 This section is intended to eliminate the possibility that duress might be used by a health care provider or insurer to cause the patient to execute a durable power of attorney for health care....
- 19 Staff Note. This section will need to be reconciled with draft Section 4726.

§ 4734. Statutory damages

- 4734. (a) A health care provider or institution that intentionally violates this [part] is subject to liability to the aggrieved individual for damages of \$[500] or actual damages resulting from the violation, whichever is greater, plus reasonable attorney's fees.
- (b) A person who intentionally falsifies, forges, conceals, defaces, or obliterates an individual's advance health care directive or a revocation of an advance health care directive without the individual's consent, or who coerces or fraudulently induces an individual to give, revoke, or not to give an advance health care directive, is subject to liability to that individual for damages of \$[2,500] or actual damages resulting from the action, whichever is greater, plus reasonable attorney's fees.
- **Comment.** Section 4734 is drawn from Section 10 of the Uniform Health-Care Decisions Act (1993).
- See also Sections 4605 ("advance health care directive" defined), 4619 ("health care institution" defined), 4621 ("health care provider" defined).
- **Background from Uniform Act.** Conduct which intentionally violates the Act and which interferes with an individual's autonomy to make health-care decisions, either personally or through others as provided under the Act, is subject to civil damages rather than criminal penalties out of a recognition that prosecutions are unlikely to occur. The legislature of an enacting state will have to determine the amount of damages which needs to be authorized in order to encourage the level of potential private enforcement actions necessary to effect compliance with the obligations and responsibilities imposed by the Act. The damages provided by this section do not supersede but are in addition to remedies available under other law.
 - [Adapted from Unif. Health-Care Decisions Act § ____ comment (1993).]

§ 4735. Immunities of health care provider

- 4735. (a) Subject to any limitations stated in the power of attorney for health care and to subdivision (b) and to Sections ____, a health care provider is not subject to criminal prosecution, civil liability, or professional disciplinary action except to the same extent as would be the case if the [principal], having had the capacity to give informed consent, had made the health care decision on his or her own behalf under like circumstances, if the health care provider relies on a health care decision and both of the following requirements are satisfied:
- (1) The decision is made by an agent who the health care provider believes in good faith is authorized under this division to make the decision.
- (2) The health care provider believes in good faith that the decision is not inconsistent with the desires of the [principal] as expressed in the durable power of attorney for health care or otherwise made known to the health care provider, and, if the decision is to withhold or withdraw health care necessary to keep the [principal] alive, the health care provider has made a good faith effort to determine the desires of the [principal] to the extent that the [principal] is able to convey those desires to the health care provider and the results of the effort are made a part of the [principal's] medical records.
- (b) Nothing in this division authorizes a health care provider to do anything illegal.
- (c) Notwithstanding the health care decision of the agent designated by a power of attorney for health care, the health care provider is not subject to criminal prosecution, civil liability, or professional disciplinary action for failing to withdraw health care necessary to keep the [principal] alive.

Comment.

Original Comment. Section 4750 continues former Civil Code Section 2438 without change, except for the revision of cross-references to other provisions and other technical, nonsubstantive revisions.

Section 4750 implements this chapter by protecting the health care provider who acts in good faith reliance on a health care decision made by an agent pursuant to this chapter. The protection under Section 4750 is limited. A health care provider is not protected from liability for malpractice. Nor is a health care provider protected if the health care provider fails to provide the agent with the information necessary so that the attorney-in-fact can give informed consent. Nor is a health care provider authorized to do anything illegal. See also Sections 4722 (forms of treatment not authorized by durable power of attorney for health care), 4723 (unauthorized acts and omissions).

Subdivision (c) provides immunity to the health care provider insofar as there might otherwise be liability for failing to comply with a decision of the attorney-in-fact to withdraw consent previously given to provide health care necessary to keep the principal alive. This subdivision does not deal with providing health care necessary to keep the principal alive. The situations where such health care can be provided without informed consent (such as an emergency situation) continue to be governed by the law otherwise applicable....

§ 4736. Convincing evidence of identity of principal

4736. For the purposes of the declaration of witnesses required by Section 4681, "convincing evidence" means the absence of any information, evidence, or other

- circumstances which would lead a reasonable person to believe that the person signing or acknowledging the power of attorney for health care as [principal] is not the individual he or she claims to be and any one of the following:
- (a) Reasonable reliance on the presentation of any one of the following, if the document is current or has been issued within five years:
- (1) An identification card or driver's license issued by the California Department of Motor Vehicles.
 - (2) A passport issued by the Department of State of the United States.
- (b) Reasonable reliance on the presentation of any one of the following, if the document is current or has been issued within five years and contains a photograph and description of the person named on it, is signed by the person, bears a serial or other identifying number, and, in the event that the document is a passport, has been stamped by the United States Immigration and Naturalization Service:
 - (1) A passport issued by a foreign government.
- (2) A driver's license issued by a state other than California or by a Canadian or Mexican public agency authorized to issue drivers' licenses.
 - (3) An identification card issued by a state other than California.
- (4) An identification card issued by any branch of the armed forces of the United States.
- (c) If the [principal] is a patient in a skilled nursing facility, a witness who is a patient advocate or ombudsman may, for the purposes of Section 4701 or 4771, rely upon the representations of the administrators or staff of the skilled nursing facility, or of family members, as convincing evidence of the identity of the [principal] if the patient advocate or ombudsman believes that the representations provide a reasonable basis for determining the identity of the [principal].

Comment.

Original Comment. Section 4751 continues former Civil Code Section 2511 without substantive change. This section is drawn from Civil Code Section 1185 (acknowledgment of instrument by notary public), but is more restrictive because this section does not include the substance of Civil Code Section 1185(c)(1).

See also Sections 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined).

§ 4737. Identification of agent and principal

4737. When requested to engage in transactions with an agent, a third person, before incurring any duty to comply with the power of attorney, may require the agent to provide identification, specimens of the signatures of the [principal] and the agent, and any other information reasonably necessary or appropriate to identify the [principal] and the agent. A third person may require an agent to provide the current and permanent residence addresses of the [principal] before agreeing to engage in a transaction with the attorney-in-fact.

Comment.

Original Comment. Section 4302 is drawn in part from the Missouri Durable Power of Attorney Law. See Mo. Ann. Stat. § 404.719(4) (Vernon 1990). See also former Civ. Code § 2512(a)(1) (presentation by attorney-in-fact named in power of attorney) & Comment.

For a special rule applicable to identification of the principal under a durable power of attorney for health care, see Section 4751. See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined), 4034 ("third person" defined).

Staff Note. It is doubtful that this section is needed, at least in this detail, in this division.

§ 4738. Reliance by third person on general authority

4738. A third person may rely on, contract with, and deal with an attorney-in-fact with respect to the subjects and purposes encompassed or expressed in the power of attorney without regard to whether the power of attorney expressly authorizes the specific act, transaction, or decision by the attorney-in-fact.

Comment.

Original Comment. Section 4301 is drawn from the Missouri Durable Power of Attorney Law. See Mo. Ann. Stat. § 404.710(8) (Vernon 1990). This general rule is subject to specific limitations provided elsewhere. See, e.g., Sections 4264 (authority that must be specifically granted), 4722 (limitations on attorney-in-fact's authority under durable power of attorney for health care).

See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4034 ("third person" defined).

Staff Note. This section may not be needed, particularly in this form, but it is retained here for further consideration. Note that one consequence of severing health care decisions from the general PAL is that we need to decide whether to try to preserve anything of value that might be in these general rules — otherwise, they are lost in the process of separating the two bodies of law.

§ 4739. Protection of third person relying in good faith on power of attorney

- 4739. (a) A third person who acts in good faith reliance on a power of attorney is not liable to the [principal] or to any other person for so acting if all of the following requirements are satisfied:
- (1) The power of attorney is presented to the third person by the attorney-in-fact designated in the power of attorney.
 - (2) The power of attorney appears on its face to be valid.
- (3) The power of attorney includes a notary public's certificate of acknowledgment or is signed by two witnesses.
- (b) Nothing in this section is intended to create an implication that a third person is liable for acting in reliance on a power of attorney under circumstances where the requirements of subdivision (a) are not satisfied. Nothing in this section affects any immunity that may otherwise exist apart from this section.

Comment.

Original Comment. Section 4303 continues former Civil Code Section 2512 without substantive change, with the addition of the witnessing rule in subdivision (a)(3). This section is intended to ensure that a power of attorney, whether durable or nondurable, will be accepted and relied on by third persons. The person presenting the power of attorney must actually be the attorney-in-fact designated in the power of attorney. If the person purporting to be the attorney-in-fact is an impostor, the immunity does not apply. The third person can rely in good faith on the

notary public's certificate of acknowledgment or the signatures of the witnesses that the person who executed the power of attorney is the principal.

 Subdivision (b) makes clear that this section provides an immunity from liability where the requirements of the section are satisfied. This section has no relevance in determining whether or not a third person who acts in reliance on a power of attorney is liable under the circumstances where, for example, the power of attorney does not include a notary public's certificate of acknowledgment.

For other immunity provisions not affected by Section 4303, see, e.g., Sections 4128(b) (reliance in good faith on durable power of attorney not containing "warning" statement required by Section 4128), 4301 (reliance by third person on general authority), 4304 (lack of knowledge of death or incapacity of principal). See also Section 3720 ("Any person who acts in reliance upon the power of attorney [of an absentee as defined in Section 1403] when accompanied by a copy of a certificate of missing status is not liable for relying and acting upon the power of attorney."). Section 4303 does not limit the immunity of health care providers. See Sections 4100 (application of general rules), 4750 (immunities of health care provider); see also Section 4050 Comment (powers subject to this division)....

Staff Note. This section, like the two that precede it, is probably not needed, at least in this form, but it retained for discussion.

PART 3. JUDIC IAL PROCEEDINGS

Staff Note. This part mirrors the existing rules in Probate Code Sections 4900-4948. As noted elsewhere, these provisions will have to be revised in a few technical respects and renumbered for the PAL.

With its typical economy, the Uniform Health-Care Decisions Act disposes of the subject matter of Sections 4900-4948 as follows:

UHCDA Section 14. Judicial relief

On petition of a patient, the patient's agent, guardian, or surrogate, a health-care provider or institution involved with the patient's care, or an individual described in Section 5(b) or (c), the [appropriate] court may enjoin or direct a health-care decision or order other equitable relief. A proceeding under this section is governed by [here insert appropriate reference to the rules of procedure or statutory provisions governing expedited proceedings and proceedings affecting incapacitated persons].

Comment

 While the provisions of the Act are in general to be effectuated without litigation, situations will arise where judicial proceedings may be appropriate. For example, the members of a class of surrogates authorized to act under Section 5 may be evenly divided with respect to the advisability of a particular health-care decision. In that circumstance, authorization to proceed may have to be obtained from a court. Examples of other legitimate issues that may from time to time arise include whether an agent or surrogate has authority to act and whether an agent or surrogate has complied with the standard of care imposed by Sections 2(e) and 5(f).

This section has a limited scope. The court under this section may grant only equitable relief. Other adequate avenues exist for those who wish to pursue money damages. The class of potential petitioners is also limited to those with a direct interest in a patient's health care.

The final portion of this section has been placed in brackets in recognition of the fact that states vary widely in the extent to which they codify procedural matters in a substantive act. The legislature of an enacting jurisdiction is encouraged, however, to cross-reference to its rules on expedited proceedings or rules on proceedings affecting incapacitated persons. The legislature of an enacting jurisdiction which wishes to include a detailed procedural provision in its adoption of the Act may want to consult Guidelines for State Court Decision Making in Life-Sustaining Medical Treatment Cases (2d ed. 1992), published by the National Center for State Courts.

Of course, the PAL procedure covers matters meant to be incorporated in the Uniform Health-Care Decisions Act language and also governs powers of attorney for property. In light of the highly developed language of California law, its recent enactment, and sometimes intensely negotiated content, the staff proposes to continue the existing statute with modifications needed to conform to the language and concepts of the UHCDA.

CHAPTER 1. GENERAL PROVISIONS

§ 4750. Advance directive freely exercisable

- 4750. Subject to this title:
- (a) An advance health care directive is exercisable free of judicial intervention.
- (b) A decision made by an agent for a [principal] is effective without judicial approval.

- (c) A health care decision made by a surrogate for a patient is effective without judicial approval.
- 3 Comment.
- Subdivisions (b) and (c) of Section 4900 are drawn from Sections 2(f) and 5(g) of the Uniform Health-Care Decisions Act (1993).
- Original Comment. Section 4900 continues former Civil Code Section 2423 without substantive change. The language of this section has been recast to provide a rule, rather than an expression of legislative intent. See also Section 4022 ("power of attorney" defined).
- 9 Staff Note. Is a DNR order under draft Part 4 an "advance directive"?

§ 4751. Cumulative remedies

- 4751. The remedies provided in this part are cumulative and not exclusive of any other remedies provided by law.
- 13 **Comment.**

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Original Comment. Section 4901 continues former Civil Code Section 2420(a) without substantive change.

16 § 4752. Effect of provision in advance directive attempting to limit right to petition

- 4752. Except as provided in Section 4903, this part is not subject to limitation in an advance health care directive.
- 19 **Comment.**
- Original Comment. Section 4902 continues former Civil Code Section 2422 without substantive change. See also Sections 4022 ("power of attorney" defined), 4101(b) (general rule on limitations provided in power of attorney).

§ 4753. Limitations on right to petition

- 4753. (a) Subject to subdivision (b), an advance health care directive may expressly eliminate the authority of a person listed in Section 4940 to petition the court for any one or more of the purposes enumerated in Section 4941 if both of the following requirements are satisfied:
- (1) The advance directive is executed by an individual having the advice of a lawyer authorized to practice law in the state where the advance directive is executed.
 - (2) The individual's lawyer signs a certificate stating in substance:
- "I am a lawyer authorized to practice law in the state where this advance directive was executed, and _____ [insert name] was my client at the time this advance directive was executed. I have advised my client concerning his or her rights in connection with this advance directive and the applicable law and the consequences of signing or not signing this advance directive, and my client, after being so advised, has executed this advance directive."
- (b) An advance directive may not limit the authority of the following persons to petition under this part:

- (1) The conservator of the person of the [principal], with respect to a petition relating to an advance directive for a purpose specified in subdivision (a), (c), or (d) of Section 4941.
- (2) The agent, with respect to a petition relating to a power of attorney for health care for a purpose specified in subdivision (a) or (b) of Section 4941.

Comment.

Original Comment. Subdivision (a) of Section 4903 continues former Civil Code Section 2421(a) without substantive change. This subdivision makes clear that a power of attorney may limit the applicability of this part only if it is executed with the advice and approval of the principal's counsel. This limitation is designed to ensure that the execution of a power of attorney that restricts the remedies of this part is accomplished knowingly by the principal. The inclusion of a provision in the power of attorney making this part inapplicable does not affect the right to resort to any judicial remedies that may otherwise be available.

Subdivision (b) restates former Civil Code Section 2421(b), (c), and (d) without substantive change, except as explained below.

Subdivision (b)(1) continues without substantive change, the provision in former Civil Code Section 2421(b) concerning a conservator's right to petition under Section 4941 (non-health care power of attorney), notwithstanding a limitation in the instrument. This authority is extended by subdivision (b)(1) to the attorney-in-fact, [principal], and public guardian. See Section 4940(a) (attorney-in-fact), (b) (principal), (e) (conservator), (g) (public guardian).

Subdivision (b)(2)-(3) restates former Civil Code Section 2421(c)-(d) without substantive change. These paragraphs specify the purposes for which a conservator of the person or an attorney-in-fact may petition the court under this part with respect to a durable power of attorney for health care. The rights provided in these paragraphs cannot be limited by a provision in the power of attorney, but the power of attorney may restrict or eliminate the right of any other persons to petition the court under this part if the principal has the advice of legal counsel and the other requirements of subdivision (a) are met. See Section 4902 (effect of provision in power of attorney attempting to limit right to petition).

Under subdivision (b)(2), the conservator of the person may obtain a determination of whether the durable power of attorney for health care is in effect or has terminated, despite a contrary provision in the power of attorney. See Section 4942(a). The conservator of the person may obtain a court order requiring the attorney-in-fact to report the attorney-in-fact's acts under the durable power of attorney for health care if the attorney-in-fact fails to submit such a report within 10 days after a written request. See Section 4942(c). The conservator of the person may obtain a court determination that the durable power of attorney for health care is terminated if the court finds that the attorney-in-fact is acting illegally or is not performing the duty under the durable power of attorney for health care to act consistently with the desires of the principal or, where the principal's desires are unknown or unclear, is acting in a manner that is clearly contrary to the best interests of the principal. See Section 4942(d). See also Section 4942 Comment.

Under subdivision (b)(3), the attorney-in-fact may obtain a determination of whether the durable power of attorney for health care is in effect or has terminated, despite a contrary provision in the power of attorney. See Section 4942(a). The attorney-in-fact may also obtain a court order passing on the acts or proposed acts of the attorney-in-fact under the durable power of attorney for health care. See Section 4942(b).

See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined).

§ 4754. Jury trial

- 4754. There is no right to a jury trial in proceedings under this division.
- **Comment.**

1 **Original Comment.** Section 4904 is a new provision. This section is consistent with the rule applicable to other fiduciaries. See Prob. Code §§ 1452 (guardianships and conservatorships), 2 7200 (decedents' estates), 17006 (trusts). 3

§ 4755. Application of general procedural rules

4755. Except as otherwise provided in this division, the general provisions in Division 3 (commencing with Section 1000) apply to proceedings under this division.

Comment.

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9 **Original Comment.** Section 4905 provides a cross reference to the general procedural rules 10 that apply to this division. See, e.g., Sections 1003 (guardian ad litem) (superseding former Civil Code Section 2418), 1021 (verification required) (superseding part of former Civil Code Section 12 2415), 1041 (clerk to set matters for hearing) (superseding former Civil Code Section 2417(a)), 1046 (hearing and orders) (superseding former Civil Code Section 2413), 1203 (order shortening 13 time for notice) (superseding former Civil Code Section 2417(f)), 1215-1216 (service) 14 15 (superseding former Civil Code Section 2417(c)), 1260 (proof of service) (superseding former Civil Code Section 2417(d)). 16

CHAPTER 2. JURISDICTION AND VENUE

§ 4760. Jurisdiction and authority of court or judge

4760. (a) The superior court has jurisdiction in proceedings under this division.

(b) The court in proceedings under this division is a court of general jurisdiction and the court, or a judge of the court, has the same power and authority with respect to the proceedings as otherwise provided by law for a superior court, or a judge of the superior court, including, but not limited to, the matters authorized by Section 128 of the Code of Civil Procedure.

Comment.

Original Comment. Section 4920 is comparable to Section 7050 governing the jurisdiction and authority of the court in proceedings concerning administration of decedents' estates. See Section 7050 Comment. This section is consistent with prior law. See former Civ. Code §§ 2415 (petition filed in superior court), 2417(e) (proceedings governed by decedents' estates provisions where no specific rule in power of attorney statute).

§ 4761. Basis of jurisdiction

4761. The court may exercise jurisdiction in proceedings under this division on any basis permitted by Section 410.10 of the Code of Civil Procedure.

Comment.

Original Comment. Section 4921 is comparable to Section 17004 (jurisdiction under Trust Law). This section recognizes that the court, in proceedings relating to powers of attorney under this division, may exercise jurisdiction on any basis that is not inconsistent with the California or United States Constitutions, as provided in Code of Civil Procedure Section 410.10. See generally Judicial Council Comment to Code Civ. Proc. § 410.10; Prob. Code § 17004 Comment (basis of jurisdiction under Trust Law).

§ 4762. Jurisdiction over agent

4762. Without limiting Section 4921, a person who acts as an attorney-in-fact under a power of attorney governed by this division or an agent or surrogate under an advance health care directive governed by this division is subject to personal jurisdiction in this state with respect to matters relating to acts and transactions of the attorney-in-fact, agent, or surrogate performed in this state or affecting property or a [principal] or patient in this state.

Comment.

Original Comment. Section 4922 is new. It is comparable to Sections 3902(b) (jurisdiction over custodian under Uniform Transfers to Minors Act) and 17003(a) (jurisdiction over trustee). This section is intended to facilitate exercise of the court's power under this part when the court's jurisdiction is properly invoked. As recognized by the introductory clause, constitutional limitations on assertion of jurisdiction apply to the exercise of jurisdiction under this section. Consequently, appropriate notice must be given to an attorney-in-fact as a condition of personal jurisdiction. *Cf.* Mullane v. Central Hanover Bank & Trust Co., 339 U.S. 306 (1950).

See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined).

§ 4763. Venue

- 4763. The proper county for commencement of a proceeding under this division shall be determined in the following order of priority:
- 21 (a) The county in which the [principal] or patient resides.
 - (b) The county in which the anent or surrogate resides.
 - (c) A county in which property subject to the power of attorney is located.
 - (d) Any other county that is in the [principal's] or patient's best interest.
- 25 Comment.
 - **Original Comment.** Section 4923 supersedes former Civil Code Section 2414. This section is drawn from the rules applicable to guardianships and conservatorships. See Sections 2201-2202. See also Section 4053 (durable powers of attorney under law of another jurisdiction).

CHAPTER 3. PETITIONS, ORDERS, APPEALS

§ 4765. Petitioners

- 4765. Subject to Section 4753, a petition may be filed under this part by any of the following persons:
 - (a) The agent or surrogate.
 - (b) The person who executed an advance health care directive.
- (c) The spouse of the person who executed an advance health care directive.
 - (d) A relative of the person who executed an advance health care directive.
- (e) The conservator of the person of the person who executed an advance health care directive.
 - (f) The court investigator, described in Section 1454, of the county where the advance health care directive was executed or where the person who executed an advance health care directive resides.

- (g) The public guardian of the county where the advance health care directive was executed or where the person who executed an advance health care directive resides.
- (h) A supervising health care provider, with respect to advance health care directive.
 - (i) A person who is requested in writing by an agent to take action.
- (j) Any other interested person or friend of the person executing an advance health care directive.

Comment.

Original Comment. Section 4940 continues former Civil Code Section 2411 without substantive change, and expands the class of petitioners to include relatives (subdivision (d)), third persons who are requested to honor the power of attorney (subdivision (k)), and any other interested persons or friends of the principal (subdivision (l)). These additions are drawn from the comparable rules governing petitioners for appointment of a conservator under Section 1820. The purposes for which a person may file a petition under this part are limited by other rules. See Sections 4902 (effect of provision in power of attorney attempting to limit right to petition), 4903 (limitations on right to petition), 4942 (petition with respect to durable power of attorney for health care); see also Section 4901 (other remedies not affected).

See also Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined), 4615 ("health care provider" defined).

Staff Note. This section needs further analysis to determine the extent to which it should apply to surrogates making health care decisions and to describe the appropriate coverage with regard to decisions made pursuant to individual instructions. It should also be considered whether the list of potential petitioners is overly broad.

§ 4766. Petition as to durable power of attorney for health care

- 4766. With respect to a power of attorney for health care, a petition may be filed under this part for any one or more of the following purposes:
- (a) Determining whether the power of attorney for health care is in effect or has terminated.
- (b) Determining whether the acts or proposed acts of the agent are consistent with the desires of the [principal] as expressed in the power of attorney for health care or otherwise made known to the court or, where the desires of the [principal] are unknown or unclear, whether the acts or proposed acts of the agent are in the best interest of the [principal].
- (c) Compelling the agent to report agent's acts o the [principal], the spouse of the [principal], the conservator of the person of the [principal], or to any other person required by the court in its discretion, if the agent has failed to submit the report within 10 days after written request from the person filing the petition.
- (d) Declaring that the power of attorney for health care is terminated upon a determination by the court that the <u>agent</u> has made a health care decision for the [principal] that authorized anything illegal or upon a determination by the court of both of the following:
- (1) The agent has violated, has failed to perform, or is unfit to perform, the duty under the power of attorney for health care to act consistent with the desires of the

[principal] or, where the desires of the [principal] are unknown or unclear, is acting (by action or inaction) in a manner that is clearly contrary to the best interest of the [principal].

(2) At the time of the determination by the court, the [principal] lacks the capacity to execute or to revoke a power of attorney for health care.

Comment.

Original Comment. Section 4942 continues former Civil Code Section 2412.5 without substantive change, except as noted below. This section enumerates the purposes for which a petition may be filed under this part with respect to a durable power of attorney for health care. For the provision governing petitions with respect to other powers of attorney, see Section 4941.

Under subdivision (b), the desires of the principal as expressed in the durable power of attorney for health care or otherwise made known to the court provide the standard for judging the acts of the attorney-in-fact. Subdivision (d) permits the court to terminate the durable power of attorney for health care where the attorney-in-fact is not complying with the duty to carry out the desires of the principal. These subdivisions adopt a standard based on the principal's desires in place of a general standard of what may constitute the best interests of the principal. An attempted suicide by the principal is not to be construed to indicate the principal's desire that health care be restricted or inhibited. See Section 4723 (unauthorized acts and omissions).

Where it is not possible to use a standard based on the principal's desires because those desires are not stated in the power of attorney or otherwise known or are unclear, subdivision (b) provides that the "best interests of the principal" standard be used.

Subdivision (d) permits termination of the durable power of attorney for health care not only where the attorney-in-fact, for example, is acting illegally or failing to perform his or her duties under the power of attorney or is acting contrary to the known desires of the [principal], but also where the desires of the principal are unknown or unclear and the attorney-in-fact is acting in a manner that is clearly contrary to the best interests of the principal. The desires of the principal may become unclear as a result of the developments in medical treatment techniques that have occurred since the desires were expressed by the [principal], such developments having changed the nature or consequences of the treatment.

Subdivision (e) is new. See Section 4941(e) Comment. The availability of this procedure is not intended to imply that an attorney-in-fact must or should petition for judicial acceptance of a resignation where the attorney-in-fact is not subject to a duty to act.

A durable power of attorney for health care may limit the authority to petition under this part. See Sections 4902 (effect of provision in power of attorney attempting to limit right to petition), 4903 (limitations on right to petition).

See also Sections 4014 ("attorney-in-fact" defined), 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined), 4612 ("health care decision" defined).

Staff Note. For the time being, we have left this section applicable only to powers of attorney, and have resisted expanding it to cover individual instructions or decisions made by surrogates. These matters are better handled in new sections, perhaps drawn from the UHCDA. The provision for approving the agent's resignation has been omitted since it does not seem relevant in this context.

§ 4767. Commencement of proceeding

4767. A proceeding under this part is commenced by filing a petition stating facts showing that the petition is authorized under this part, the grounds of the petition, and, if known to the petitioner, the terms of the advance health care directive in question.

Comment.

Original Comment. Section 4943 restates parts of former Civil Code Section 2415 without substantive change. The former reference to filing in the superior court is restated in a different form in Section 4920. The language concerning the grounds of the petition is new and is drawn from Section 17201 (commencement of proceeding under Trust Law). A petition is required to be verified. See Section 1021.

See also Section 4022 ("power of attorney" defined).

§ 4768. Dismissal of petition

4768. The court may dismiss a petition if it appears that the proceeding is not reasonably necessary for the protection of the interests of the patient or the [principal] or the [principal's] estate and shall stay or dismiss the proceeding in whole or in part when required by Section 410.30 of the Code of Civil Procedure.

Comment.

Original Comment. Section 4944 restates former Civil Code Section 2416 without substantive change. The dismissal standard has been revised to permit dismissal when the proceeding is not "reasonably necessary," rather than "necessary" as under the former statute. Under this section, the court has authority to stay or dismiss a proceeding in this state if, in the interest of substantial justice, the proceeding should be heard in a forum outside this state. See Code Civ. Proc. § 410.30.

See also Section 4026 ("principal" defined).

§ 4769 Notice of hearing

- 4769. (a) Subject to subdivision (b), at least 15 days before the time set for hearing, the petitioner shall serve notice of the time and place of the hearing, together with a copy of the petition, on the following:
 - (1) The agent if not the petitioner.
 - (2) The [principal] [or patient] if not the petitioner.
- (b) In the case of a petition to compel a third person to honor the authority of an agent, notice of the time and place of the hearing, together with a copy of the petition, shall be served on the third person in the manner provided in Chapter 4 (commencing with Section 413.10) of Title 5 of Part 2 of the Code of Civil Procedure.

Comment.

Original Comment. Subdivision (a) of Section 4945, pertaining to internal affairs of the power of attorney, continues former Civil Code Section 2417(b) without substantive change, except that the notice period is changed to 15 days for consistency with conservatorship proceedings. See Section 1460.

Subdivision (b) provides a special rule applicable to service of notice in proceedings involving third persons, i.e., not internal affairs of the power of attorney. See Section 4941(f) (petition to compel third person to honor attorney-in-fact's authority).

See also Sections 4014 ("attorney-in-fact" defined), 4026 ("principal" defined).

§ 4770. Temporary health care order

4770. With respect to an advance health care directive, the court in its discretion, upon a showing of good cause, may issue a temporary order prescribing the health care of the patient until the disposition of the petition filed under Section 4766. If a [durable power of attorney for health care] is in effect and a conservator (including

- a temporary conservator) of the person is appointed for the [principal], the court
- that appoints the conservator in its discretion, upon a showing of good cause, may
- issue a temporary order prescribing the health care of the [principal], that order to
- 4 continue in effect for such time as is ordered by the court but in no case longer
- 5 than the time necessary to permit the filing and determination of a petition filed
- 6 under Section 4766.

Comment.

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Original Comment. Section 4946 continues former Civil Code Section 2417(h) without substantive change. This section is intended to make clear that the court has authority to provide, for example, for the continuance of treatment necessary to keep the principal alive pending the court's action on the petition. See also Section 1046 (court authority to make appropriate orders).

See also Sections 4026 ("principal" defined), 4606 ("durable power of attorney for health care" defined), 4609 ("health care" defined).

§ 4771. Award of attorney's fees

- 4771. In a proceeding under this part commenced by the filing of a petition by a person other than the agent, the court may in its discretion award reasonable attorney's fees to one of the following:
- (a) The agent, if the court determines that the proceeding was commenced without any reasonable cause.
- (b) The person commencing the proceeding, if the court determines that the agent has clearly violated the fiduciary duties under the power of attorney or has failed without any reasonable cause or justification to submit accounts or report acts to the [principal] or conservator of the estate or of the person, as the case may be, after written request from the [principal] or conservator.

Comment.

Original Comment. Section 4947 continues former Civil Code Section 2417(g) without substantive change. See Sections 4014 ("attorney-in-fact" defined), 4022 ("power of attorney" defined), 4026 ("principal" defined).

§ 4772. Appeal

- 4772. An appeal may be taken from any of the following:
- (a) Any final order made pursuant to Section 4766, except an order pursuant to subdivision (c) of Section 4766.
- (b) An order dismissing the petition or denying a motion to dismiss under Section 4768.

Comment.

Original Comment. Section 4948 continues former Civil Code Section 2419 without substantive change. The language of the section has been recast to note the exception to the right to appeal, rather than listing the appealable orders under Sections 4941 and 4942. This has the effect of continuing the former rule that all orders are appealable except orders requiring the attorney-in-fact to account. This also remedies an omission that occurred when the authority to petition to compel a third person to honor the attorney-in-fact's authority under a statutory form power of attorney was added to former Civil Code Section 2412. See 1992 Cal. Stat. ch. 178, § 3. The reference to "decree" in former Civil Code Section 2419(a) is omitted as unnecessary.

PART 4. REQUEST TO FOREGO RESUSCITATIVE MEASURES

Staff Note. "Forego" means to go before. "Forgo" means to give up or do without. Failure to make the distinction enjoys a dispensation through the variant spelling of "forgo" as "forego." Since existing law uses the variant spelling, we have gritted the staff's teeth and left it as it is.

A more interesting issue is whether DNR orders should be treated as advance directives in some fashion.

§ 4780. "Request to forego resuscitative measures"

4780. As used in this part:

- (a) "Request to forego resuscitative measures" means a written document, signed by (1) an individual, or [a legally recognized surrogate health care decisionmaker], and (2) a physician, that directs a health care provider to forego resuscitative measures for the individual.
- (b) "Request to forego resuscitative measures" includes a prehospital "do not resuscitate" form as developed by the Emergency Medical Services Authority or other substantially similar form.
- (c) A request to forego resuscitative measures may also be evidenced by a medallion engraved with the words "do not resuscitate" or the letters "DNR," a patient identification number, and a 24-hour toll-free telephone number, issued by a person pursuant to an agreement with the Emergency Medical Services Authority.

Comment. Section 4780 continues former Section 4753(b) without substantive change. The phrase "for the individual" has been added at the end of subdivision (a) for clarity. The former reference to "physician and surgeon" has been changed to "physician" for clarity. See Section 4623 ("physician" defined).

Staff Note. The terminology of this section will need to be checked for consistency with the language of Part 1. In this draft, we intend to umbrella these related parts under the general definitions in Part 1, even though they are not part of the uniform act.

DNR orders are also referred to in Health and Safety Code Section 128735.

§ 4781. "Health care provider"

- 4781. As used in this part, "health care provider" includes, but is not limited to, the following:
 - (a) Persons described in Section 4621.
- (b) Emergency response employees, including, but not limited to, firefighters, law enforcement officers, emergency medical technicians I and II, paramedics, and employees and volunteer members of legally organized and recognized volunteer organizations, who are trained in accordance with standards adopted as regulations by the Emergency Medical Services Authority pursuant to Sections 1797.170, 1797.171, 1797.172, 1797.182, and 1797.183 of the Health and Safety Code to respond to medical emergencies in the course of performing their volunteer or employee duties with the organization.

- Comment. Section 4781 continues former Section 4753(h) without substantive change.
- 2 Staff Note. The correct incorporation under subdivision (a) will need to be checked.

§ 4783. Immunity for honoring request to forego resuscitative measures

- 4 4783. A health care provider who honors a request to forego resuscitative
- 5 measures is not subject to criminal prosecution, civil liability, discipline for
- 6 unprofessional conduct, administrative sanction, or any other sanction, as a result
- of his or her reliance on the request, if the health care provider (1) believes in good
- 8 faith that the action or decision is consistent with this section, and (2) has no
- 9 knowledge that the action or decision would be inconsistent with a health care
- decision that the individual signing the request would have made on his or her own
- behalf under like circumstances.

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- Comment. Section 4783 continues former Section 4753(a) without substantive change.
- Staff Note. The terminology of this section will need to be checked for consistency with the language of Part 1.

§ 4784. Request to forego resuscitative measures forms

- 4784. (a) Request to forego resuscitative measures forms printed after January 1, 1995, shall contain the following:
- "By signing this form, the surrogate acknowledges that this request to forego
- resuscitative measures is consistent with the known desires of, and with the
- best interest of, the individual who is the subject of the form."
- 21 (b) A substantially similar printed form is valid and enforceable if all of the following conditions are met:
- 23 (1) The form is signed by the individual, or the individual's legally recognized surrogate health care decisionmaker, and a physician.
- 25 (2) The form directs health care providers to forego resuscitative measures.
- 26 (3) The form contains all other information required by this section.
- 27 **Comment.** Section 4784 continues former Section 4753(d) without substantive change.

§ 4785. Presumption of validity

- 4785. In the absence of knowledge to the contrary, a health care provider may presume that a request to forego resuscitative measures is valid and unrevoked.
- Comment. Section 4785 continues former Section 4753(e) without change.

§ 4786. Application of part

- 4786. This part applies regardless of whether the individual is within or outside a hospital or other health care facility.
- Comment. Section 4786 continues former Section 4753(f) without substantive change.

§ 4787. Relation to other law

4787. This part does not repeal or narrow laws relating to health care decisionmaking, including the provisions governing the use of advance health care directives.

Comment. Section 4787 restates former Section 4753(a) without substantive change. The references to the Durable Power of Attorney for Health Care and the Natural Death Act have been replaced by the reference to advance health care directives for consistency with other provisions in this division. The reference to "current" laws had been eliminated as obsolete.

9 Staff Note. The terminology and cross-references in this section will need to be checked for consistency with the language of this division. We do not believe specific references to laws replaced by this division will need to be continued.

12 PART 5. ADVANCE HEALTH CARE DIRECTIVE REGISTRY

§ 4800. Registry system established by Secretary of State

4800. The Secretary of State shall establish a registry system by which any person who has executed a written advance health care directive may register in a central information center information regarding the advance directive, making that information available upon request to any health care provider, the public guardian, or other person authorized by the registrant. Information that may be received and released is limited to the registrant's name, social security or driver's license or other individual identifying number established by law, if any, address, date and place of birth, the intended place of deposit or safekeeping of the advance directive, and the name and telephone number of the agent and any alternative agent. The Secretary of State, at the request of the registrant, may transmit the information he or she receives regarding the advance health care directive to the registry system of another jurisdiction as identified by the registrant. The Secretary of State may charge a fee to each registrant in an amount such that, when all fees charged to registrants are aggregated, the aggregated fees do not exceed the actual cost of establishing and maintaining the registry.

Comment. Section 4800 continues former Section 4800 without substantive change, and generalizes it to apply to all written advance health care directives instead of the more limited class of durable powers of attorney for health care. See Section 4605 ("advance health care directive" defined).

Staff Note. This registry scheme is implemented through a form issued by the Secretary of State. See Memorandum 97-41, Exhibit pp. 13-14. Informal conversations suggest that very few forms have been filed (around 80 was one estimate) and that there have been no inquiries directed to the registry seeking information.

§ 4801. Identity and fees

4801. The Secretary of State shall establish procedures to verify the identities of health care providers, the public guardian, and other authorized persons requesting information pursuant to Section 4800. No fee shall be charged to any health care

- provider, the public guardian, or other authorized person requesting information 1 pursuant to Section 4800. 2
- 3 **Comment.** Section 4801 continues former Section 4801 without change.

§ 4802. Notice

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- 4802. The Secretary of State shall establish procedures to advise each registrant 5 of the following: 6
 - (a) A health care provider may not honor a written advance health care directive until it receives a copy from the registrant.
 - (b) Each registrant must notify the registry upon revocation of the advance directive.
 - (c) Each registrant must reregister upon execution of a subsequent advance directive.
- Comment. Section 4802 continues former Section 4802 without substantive change, and 13 generalizes it to apply to all written advance health care directives instead of the more limited 14 15 class of durable powers of attorney for health care. See Section 4605 ("advance health care directive" defined). 16

§ 4804. Effect of failure to register

- 4804. Failure to register with the Secretary of State does not affect the validity of any advance health care directive.
- Comment. Section 4804 continues former Section 4804 without substantive change, and generalizes it to apply to all written advance health care directives instead of the more limited class of durable powers of attorney for health care. See Section 4605 ("advance health care 22 directive" defined).

§ 4805. Effect of registration on revocation and validity

- 4805. Registration with the Secretary of State does not affect the ability of the registrant to revoke the registrant's advance health care directive or a later executed advance directive, nor does registration raise any presumption of validity or superiority among any competing advance directives or revocations.
- Comment. Section 4805 continues former Section 4805 without substantive change, and generalizes it to apply to all written advance health care directives instead of the more limited class of durable powers of attorney for health care. See Section 4605 ("advance health care directive" defined).

§ 4806. Effect on health care provider

- 4806. Nothing in this chapter shall be construed to require a health care provider to request from the registry information about whether a patient has executed an advance health care directive. Nothing in this chapter shall be construed to affect the duty of a health care provider to provide information to a patient regarding advance health care directives pursuant to any provision of federal law.
- Comment. Section 4806 continues former Section 4806 without substantive change, and generalizes it to apply to all written advance health care directives instead of the more limited class of durable powers of attorney for health care. See Section 4605 ("advance health care directive" defined).

1	Part 5 of Division 4.5 (repealed). Judicial proceedings concerning powers of attorney
2	SEC Part 5 (commencing with Section 4900) of Division 4.5 is repealed.
3 4 5	Comment. With respect to powers of attorney generally, this part is replaced by a renumbered Part 5 (commencing with Section 4500) in Division 4.5. With respect to powers of attorney for health care, this part is replaced by Part 3 (commencing with Section 4750) in Division 4.7.
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